

VILLAGE OF BARTLETT PLANNING & ZONING COMMISSION AGENDA

BARTLETT MUNICIPAL CENTER 228 S. MAIN STREET July 7, 2022 7:00 P.M.

- I. Call to Order
- II. Roll Call
- III. Approval of the June 2, 2022 Planning & Zoning Commission meeting minutes
- IV. Public Forum
- ∨. **(#22-10) 1277 Keim T**rail

Variation – to reduce the required 30-foot building separation **PUBLIC HEARING**

VI. (#20-18) Dunkin Donuts (Schick)

Preliminary/Final Subdivision, Site Plan, Special Use, Variation **PUBLIC HEARING**

VII. (#22-03) Cannabis in Commercial Districts

Text Amendment

PUBLIC HEARING

VIII. New Business/Old Business - Rules & Procedures Discussion

IX. Adjournment



M. Werden, Chair called the meeting to order at 7:05 pm.

Roll Call

Present: B. Bucaro, S. Callahan, C. Deveaux, M. Hopkins, J. Kapadoukakis, G. Koziol, J. Miaso, M.

Sarwas, M. Werden

Absent: None

Also Present: Planning & Development Services Director, Roberta Grill, Kristy Stone, Village Planner and Devin Kamperschroer, Associate Planner

Approval of Minutes

A motion was made to approve the May 5, 2022 meeting minutes.

Motioned by: B. Bucaro Seconded by: J. Miaso

Roll Call

Ayes: B. Bucaro, S. Callahan, C. Deveaux, M. Hopkins, J. Kapadoukakis, G. Koziol, J. Miaso, M.

Werden Nays: None

Abstain: M. Sarwas

The motion carried.

M. Werden opened the public forum. No one from the public came forward. **M. Werden** closed the public forum.



(#22-06) 841 Brookside Drive Variation – Side Yard PUBLIC HEARING

The following exhibits were presented: Exhibit A – Picture of Sign

Exhibit B - Mail Affidavit

Exhibit C - Notification of Publication

Exhibit D – Letter from 839 Brookside Drive

The petitioner, **Pete Rakiewicz** of 841 Brookside Drive came forward and was sworn in by **M. Werden**. P. Rakiewicz stated, I am here tonight requesting a variance of 2-1/2 feet to the north side of my home. Having a 1-car garage has proven to be difficult at times. In 2018, I extended my driveway up on the north side of my property approximately 8 feet wide. I would like to extend my 1-car garage into a 2car garage over that existing 8-foot concrete slab. When the house was built 40 years ago, it was placed in the center of the lot and if it was placed slightly to the south approximately 2-1/2 feet I would not need to ask for this variance. Also, in my back yard, there is a 60-foot utility easement. To construct a 2-car garage in the back of the property that would consume a very large portion of the back of my property. Additionally, if I did that, I would have to demolish the existing garage. The proposed garage addition would match identically to the siding of the house and the overall appearance of the house. I have a letter from my next-door neighbor directly to the north at 839 Brookside Drive who would be the most affected neighbor from this addition. In the letter, she does express that she has no issues with the plans for our addition. M. Werden asked staff, did you get any calls from any neighbors? D. Kamperschroer no. M. Werden I think it is admirable that the neighbor who you would be encroaching on the most does not have a problem with this addition because this is pretty close to the property line. Seeing that nobody is opposed to this and you do have the letter, I think it would be a big improvement for you.

- M. Werden opened the public hearing portion of the meeting. No one from the public came forward.
- **B.** Bucaro made a motion to pass along a positive recommendation to the Village Board to approve case (#22-06) 841 Brookside Drive for a side yard variation subject to the findings of fact outlined in the staff report.

Motioned by: B. Bucaro Seconded by: M. Sarwas

M. Werden closed the public hearing portion of the meeting.

Roll Call

Ayes: B. Bucaro, S. Callahan, C. Deveaux, M. Hopkins, J. Kapadoukakis, G. Koziol, J. Miaso, M. Sarwas,

M. Werden Nays: None

The motion carried.



Old Business/ New Business

K. Stone if you recall, at the last couple of meetings, we discussed the Rules of Procedure. We drafted some rules and they were reviewed by the Village Attorney who added some footnotes to the rules and also made sure that our suggestions were in accordance with the Open Meetings Act. Some of the changes were not exactly what we wanted. We were hoping to be able to have a quorum to include members that are remote. We cannot do that at this time due to the Open Meetings Act requiring a quorum to be physically present. That was only allowed during the emergency order because of COVID. G. Koziol what is the issue with remote attendance? K. Stone we can still have remote attendance, but need to have at least 5 members physically present. M. Werden as long as we have 5 members present the member attending remotely would still be able to vote. K. Stone the members that are present would vote on whether to allow that member to join remotely and if it is agreed that they are allowed to attend remotely, they can vote. G. Koziol in that case, it would be business as usual as if they were physically in attendance. K. Stone yes. R. Grill this does state that you should contact the staff and/or the chairman and let them know that is what you would like to do. B. Bucaro we had a discussion last month specifically about COVID since it is still around that it is possible that any one of us would attend remotely because of that. On page 5 of the Rules and Procedures, there is a list of reasons. Would that be considered an emergency? K. Stone it would be considered a personal illness. B. Bucaro I think this is a lot of information and adds a lot of structure to the commission and to the commissioners. It really emphasizes that we have to make the commitment if we want to sit here. As far as lying out the procedures, we have been doing most of this, but this really makes it very formal. I think it is good. I have a couple of suggestions. M. Werden is this the time to suggest changes? R. Grill you do not have to vote on this tonight if you would like to review it more. M. Hopkins I would like to have another month. R. Grill okay, that is fine. B. Bucaro on page 4, Article 3 – Rules of Order, Section 2, paragraph D., Conduct of Public, the last sentence "The Chairman shall take such actions as needed to maintain an orderly and civil meeting" I would suggest moving that into a separate paragraph to apply it to both commission members and to the public. I think that would be clearer if it was separate. R. Grill how does everyone else feel about that? M. Hopkins maybe that sentence could appear in both the Conduct of Members and Conduct of Public paragraphs. M. Werden does "actions as needed" include asking the police to eject somebody who is overly contentious? R. Grill yes, when we are asking someone to leave. We could add paragraph E. and state "The Chairman shall take such actions as needed to maintain an orderly and civil meeting between both the public and the P&Z Commission members". M. Werden that would be good. B. Bucaro page 5, Section 3, paragraph A states "shall notify the Secretary as soon as possible if you are not going to be there". I think that the chairman should also be contacted at the same time. R. Grill the Secretary is defined as the Director of the PDS Department, but we can add chairman. Sometimes if you notify the Director we contact the chairman for you. We could put and/or. Would that suffice? B. Bucaro I just think that the chairman should know. G. Koziol if you contact the secretary does that individual have to prepare the environment for a remote attendance? The chairman cannot do that. He would have to contact the secretary for the remote attendance. R. Grill this is not necessarily for remote attendance. It would be to establish a quorum. If we have several members call in to say that they are not going to make a meeting due to an illness that is concerning for us and we will then call each of you to ask if you will be in attendance. By us doing that we are notifying the chairman as well. B. Bucaro it is not just for electronic attendance, it is in case you cannot make the meeting. R. Grill we are just concerned whether we will have a physical quorum at Village Hall. B. Bucaro that can be



under electronic attendance for one of those reasons, but you also could not have a quorum at a meeting. R. Grill if you are calling to say that you are going to Zoom in, the P&Z members have to vote on that and if the P&Z says no, that member is not voting and is not on Zoom for that meeting. We can review this with the Village Attorney, but I do not see a problem with what you are asking for. M. Werden it is not fair to everybody else, especially the petitioner who has complied if we do not have a meeting because we do not have a quorum. **B. Bucaro** Page 7, Article 3, section 6, Rules of Order, paragraph C, item iv. regarding motions, does that refer to closing a public hearing and can you explain that? R. Grill this is when a debate amongst yourselves is taking place and there is a disagreement or the discussion is going on longer than you feel is necessary. You have the right to make a motion or close the debate, or call the question, which means all conversations stop and a motion is made without further debate. It basically stops all discussion. B. Bucaro can any commissioner make that motion? R. Grill yes. G. Koziol could we use this motion to end a discussion? R. Grill yes, you would be making a motion to close that debate. M. Werden could there be a continuance? R. Grill yes, it could be to continued. If you call to close the debate there is no more discussion. It is very standard. G. Koziol what is the policy if enough people called and said they cannot make a meeting and we had to cancel a meeting, how would the members be notified of the cancellation? K. Stone if a meeting is cancelled because we do not have a quorum, depending on how much time we have, we would post a notice that the meeting is cancelled and when the next regularly scheduled meeting date is. However, if we have a public hearing scheduled for that date the members that can attend would formally continue the public hearing to the next regularly scheduled date without having to republish and renotify. That is not considered part of regular business. M. Werden page 8, item C "Speakers shall limit their remarks to no more than 3 minutes unless additional time is granted by the Chairman or a majority vote by the Planning & Zoning Commission." That is not always the case unless there is a large crowd or somebody is going on and on. Do we have to limit the time or is this an option? R. Grill our Village Clerk has a timer. They are not very strict on the timing. If someone is in the middle of a sentence they will not be cut off. I think it all depends on how you and the commission want to treat that 3-minute mark. That is just a standard number that fulfills the requirement. M. Werden we can enforce that when we need to. R. Grill yes. G. Koziol it would depend on how many people want to speak. We would let them finish speaking within reason. R. Grill I think you hit the legal jargon which is "within reason". M. Sarwas I think it depends on what they are saying. I have been on both sides and if they are really trying to explain something we do want to hear what they are saying, but not if they are rambling. M. Werden when there have been meetings that look like there might be a lot of people that want to speak I will say there is a 3-minute limit, but that does not happen too often. K. Stone there will be more cases like that. It will happen more than you are used to. R. Grill it does help the public too when you have a large crowd with a number of people that want to speak. By making an announcement that we are going to try to keep the comments to 3 minutes it is totally understandable and within reason. That would allow everyone that wanted to speak that night to be able to speak. K. Stone this section that we are discussing is part of the public forum. The public forum is for things that are not on the agenda, but for someone that comes in from the public and wants to discuss an issue that you do not have a staff report for. It is not the public hearing. That is why there is a 30-minute time limit so that items that are scheduled on the agenda can be discussed at that meeting. R. Grill on Page 15, Section 3 under Attendance, it states that "A P & Z Commission member shall not miss two (2) consecutive meetings without first discussing the absence with the Chairman or the PDS Director. Any P & Z Commission member absent from 3 or more meetings



in any twelve (12) month period may be recommended for dismissal. This shall be at the discretion of the Village President." M. Werden that is probably a good thing. J. Kapadoukakis I am assuming that sickness is exempt from that. R. Grill yes, as long as you notify the Secretary and the Chairman. M. Hopkins page 10, Section 2. states "relief" requested, but the cases will not always be about relief. R. Grill correct, it is not always going to be a relief. We can review that with the Village Attorney. B. Bucaro with a planning item, is there a lot of cross examination? R. Grill typically at a Plan Commission meeting the chairman would keep notes of the public's concerns and then ask for the questions to be answered. That keeps the questions directed to either the attorney or the commission. M. Hopkins Section 6 Cross-Examination says there needs to be 7 days written notice ahead of the meeting for the General Public Qualified Right. That is a real question mark for me. R. Grill the Village Attorney is going to keep that. K. Stone the other Rules of Procedure that I researched did not have that section. I found 3 that were very similar to what I had originally proposed and our Village Attorney added more. B. Bucaro we will discuss this again next month? K. Stone yes, we can discuss this again next month and we will bring these items that were discussed to our attorney and then send you the updates. R. Grill each of you received the Planning & Zoning Commission Expectations to sign and date after you have read it. B. Bucaro does the Village Board have Rules of Procedures? R. Grill yes, they do and it is in an ordinance. M. Werden when can we schedule the terrorist/emergency preparedness training? K. Stone I spoke with Commander Rybaski about that and he will schedule that with us for the fall. We will have a public hearing for a text amendment on cannabis dispensaries on commercial districts. We will also have a Plat of Subdivision for Dunkin Donuts at Schick Road and Route 59. R. Grill as you know, I am retiring and this is my last Thursday night meeting after 32 years. It has been a pleasure working with all of you and getting to know each of you. I have really enjoyed it. M. Werden you were very dedicated and we are all going to miss you. G. Koziol we both started serving Bartlett at about the same time and looking back, I am proud to say that Roberta's work and actions for the Village of Bartlett have been above and beyond the norm and that is why we are here tonight. Bartlett is a better place because of the work performed by Roberta. I feel that I am more capable in what I do and have done over the many years that I have had the opportunity to work with you Roberta. You will be missed by all of us, but we are happy knowing that you are moving into a new chapter of your life. Now you will have more time to be with the special people in your life and to do more of what you want to do. M. Hopkins I have a unique perspective because I have been practicing architecture for the last 40 years. I work with planners and directors of community development in many suburbs and each municipality has their own codes and rules, etc. Roberta probably does not realize how extraordinary she is in just plain sensibility, practicality, talent and communication, the ability to wrangle so many people and make things happen in a friendly way is unique. She shines above her contemporaries and Bartlett has been the beneficiary of that.

M. Werden asked if there was a motion to adjourn.

Motioned by: C. Deveaux Seconded by: J. Miaso

Motion passed by unanimous voice vote.

The meeting was adjourned at 8:00 pm.

PLANNING AND DEVELOPMENT SERVICES MEMORANDUM 22-55

DATE: June 28, 2022

TO: The Chairman and Members of the Planning and Zoning Commission

FROM: Devin Kamperschroer, Associate Planner **W**

RE: (#22-10) 1277 Keim Trl

PETITIONER

Joseph Class

SUBJECT SITE

1277 Keim Trl.

REQUEST

Variations – to reduce the required 30-foot building separation

ZONING HISTORY

The property was annexed into the Village in 1973 by Ordinance #1973-09 and was subsequently zoned A-3 Multiple Planned Development. The property was rezoned to the SR-4 Single Family Residence District as a part of the 1978 comprehensive rezoning of the Village. The property was rezoned to the ER-2 PUD zoning district by Ordinance #1984-29, and later to the ER-3 PUD zoning district by Ordinance #1988-96. Ordinance #1989-08 approved a final planned unit development for 55 single family homes with side-yard setback of 7.5 feet and a minimum distance of 30 feet between buildings. The property is located within the Durwood Forest Subdivision which was recorded in 1989.

DISCUSSION

- 1. The subject property is zoned ER-3 PUD (Estate Residence Single Family).
- 2. The petitioner has applied for a building permit to construct a new single-family home on a vacant lot in the Durwood Forest Subdivision.
- 3. The petitioner is requesting **variations** from the 30-foot building separation requirement to allow for the construction of a new single-family home to be

located 24.82 feet from the home to the east (1281 Keim Trail) and 27.35 feet from the home to the west (1273 Keim Trail).

- 4. The proposed residence would be located 16.8 feet from the east property line and 17.33 feet from the west property line.
- 5. The proposed improvements would cover 20% of the lot with impervious surface. Lots of this size are allowed up to 30% impervious surface coverage.
- 6. If the variations are approved, the building permit could be issued for the proposed single-family home.

RECOMMENDATION

According to the provisions of the Zoning Ordinance, the Planning & Zoning Commission should render a decision based upon the following:

- A. That the particular physical surroundings, shape or topographical condition of the specific property involved would result in a particular hardship upon the owner, as distinguished from a mere inconvenience, if the strict letter of the regulations were carried out.
- B. That conditions upon which the petition for variation is based are unique to the property for which the variation is sought and are not applicable, generally, to other property within the same zoning classifications.
- C. That the purpose of the variation is not based exclusively upon a desire to make money out of the property.
- D. That the alleged difficulty or hardship is caused by the provision of this Title and has not been created by any person presently having an interest in the property.
- E. That the granting of the variation will not be detrimental to the public welfare or injurious to other property or improvements in the neighborhoods in which the property is located.
- F. That the proposed variation will not impair an adequate supply of light and air to adjacent property, or substantially increase the congestion in the public streets, or increase the danger of fire, or endanger the public safety, or substantially diminish or impair property values within the adjacent neighborhood.
- G. That the granting of the variance requested will not confer on the applicant any special privilege that is denied by the provisions of this Title to other

CD Memo 22-55 June 28, 2022 Page 3

lands, structures or buildings in the same district.

A variation shall be recommended only if the evidence, in the judgment of the Planning & Zoning Commission, sustains all the conditions enumerated above.

Background material is attached for your review and consideration.

dk/attachments

X:\Comdev\Memos 2022\055_1277 Keim_variance_pzc.docx

VILLAGE OF BARTLETT

President and Board of Trustees

Letter of Intent for Zoning Variance for:

1277 Keim Trail Bartlett, Illinois 60103

Dear Village President and Board of Trustees:

We are requesting a variance for the above address to seek relief of the required 30' setback from each of the neighboring homes, per the final PUD plan.

- The neighboring home to the West is currently a 27.35' setback.
- The neighboring home to the East is currently a 24.82' setback.

Our proposed home cannot be reasonably moved to create 30' of separation from the neighboring homes without making our home smaller (which may violate Durwood Forest's Restrictive Covenants) or moving it back several feet (15+/-), which would use up a significant portion of our lot. Part of the issue is the proximity to the sideline that the existing homes are setback. For a 30-foot separation each home should be about 15 feet off the line to equally share in the separation responsibility. The northern home is at 7.5' off the line and the southern is 8.5' off the line. This puts most of the responsibility of the 30' separation on our lot which is not fair.

- Granting the variance will not be materially detrimental to the public welfare or injurious to the property or improvements in the zoning district in which the subject property is located.
- The granting of the variance would have no effect on any adjoining properties. This zoning relief requested will not cause any detriment to the common good, as the literal interpretation and strict application of the applicable zoning requirements would cause substantial undue and unnecessary hardship to the current property owner not just a casual/discretionary inconvenience to the property owner.

Thank you for your consideration.

Sincerely,

Joseph Class and Kristen Wolf

Property Owners



VILLAGE OF BARTLETT VARIATION APPLICATION

For Office Use Only

Case # <u>1011 - 10</u> RECEIVED PLANNING & DEVELOPMENT

JUN 072022

VILLAGE OF BARTLETT

PETITIONER INFORMATION (PRIMARY CONTACT	BARTLETT
Name: Joseph Class	
Street Address: 118 Waterbury Circle	
City, State: Schaumburg, IL	Zip Code:
Email Address: jrclass12@gmail.com	Phone Number: 6302174135
Preferred Method to be contacted Email	
PROPERTY OWNER INFORMATION	
Joseph Class and Kristen Wolf Name:	
Street Address: 118 Watebury Circle	
City, State: Schaumburg, IL	Zip Code:
Phone Number:6302174135	
OWNER'S SIGNATURE:	Date: THORIZING THE PETITION SUBMITTAL.)
DESCRIPTION OF VARIATION REQUEST (i.e. setbac	ek, fence height) including SIZE OF REQUEST
(i.e. 5ft., 10 ft.) Setback variation of less than 3 ft to the west and just	st over 5 ft to the east.
PROPERTY INFORMATION Common Address/General Location of Property: 1277	Keim Trail
Property Index Number ("Tax PIN"/"Parcel ID"): 01-10 Acreage:	0-416-002
Zoning: See Dropdown (Refer to Official Zonin	ng Map)
APPLICANT'S EXPERTS (If applicable, including name	, address, phone and email)
Attorney	
Surveyor Spies & Associates, Inc Civil E	ingineers and Land Surveyors
Other	

FINDINGS OF FACT FOR VARIATIONS

Both the Planning & Zoning Commission and the Village Board must decide if the requested variation is in harmony with the general purpose and intent of the Zoning Ordinance and if there is a practical difficulty or hardship in carrying out the strict letter of the regulations of the Zoning Ordinance. The Planning & Zoning Commission shall make findings based upon evidence presented on the following standards:

(Please respond to each of these standards in writing below as it relates to your case. It is important that you write legibly or type your responses as this application will be included with the staff report for the Planning & Zoning Commission and Village Board to review.)

- 1. That the particular physical surroundings, shape or topographical condition of the specific property involved would result in a particular hardship upon the owner, as distinguished from a mere inconvenience, if the strict letter of the regulations were carried out.
 - Home would have to be reduced in size (from what is already drawn). Restrictive covenants for Durwood Forest have minimum square footage requirements for two story homes. Alternatively, the home would have to be moved +/- 15 feet to accommodate the regulation, which would severly decrease the usuable size of the lot (due to easements and other minimum setbacks to the front and back)
- 2. That conditions upon which the petition for a variation is based are unique to the property for which the variation is sought and are not applicable, generally, to other property within the same zoning classifications.
 - These conditions are unique to this property in that the current neighboring homes are both VERY close to the sidelines which puts a disproportionate amount of the setback burden on our home exclusively. We already are spaced 16+ feet from the sideline as opposed to each neighbor who are spaced 7.5' and 8.5' respectively from the sideline.
- 3. That the purpose of the variation is not based exclusively upon a desire to make more money out of the property.

This is a single family home that will become our primary residence. It is not a rental property opportunity or spec home.

Variation Application Page 2

4.	That the alleged difficulty or hardship is caused by the provisions of this Title and has not been created by any person presently having an interest in the property.
	My wife and I purchased this lot outright during the winter with the intent of building a single family home. The existing neighboring homes were built when Durwood Forest was originally developed.
5.	That the granting of the variation will not be detrimental to the public welfare or injurious to other property or improvements in the neighborhoods in which the property is located.
	The variance we are seeking is very small and we are already taking on the majority of the spacing burden, as-drawn. The neighbor's views will not be obstructed.
_	
0.	That the proposed variation will not impair an adequate supply of light and air to adjacent property, or substantially increase the congestion in the public streets, or increase the danger of fire, or endanger the public safety, or substantially diminish or impair property values within the adjacent neighborhood.
	That is correct. We intend to build a home that fits well within Durwood Forest and our neighboring homes. Ideally our home will increase the property value of others.
7.	That the granting of the variance requested will not confer on the applicant any special privilege that is denied by the provisions of this Title to other lands, structures or buildings in the same district.
	Confirmed.
	S S
	es .

ACKNOWLEDGEMENT

I understand that by signing this form, that the property in question may be visited by village staff and Board/Commission members throughout the petition process and that the petitioner listed above will be the primary contact for all correspondence issued by the village.

I certify that the information and exhibits submitted are true and correct to the best of my knowledge and that I am to file this application and act on behalf of the above signatures.

Any late, incomplete or non-conforming application submittal will not be processed until ALL

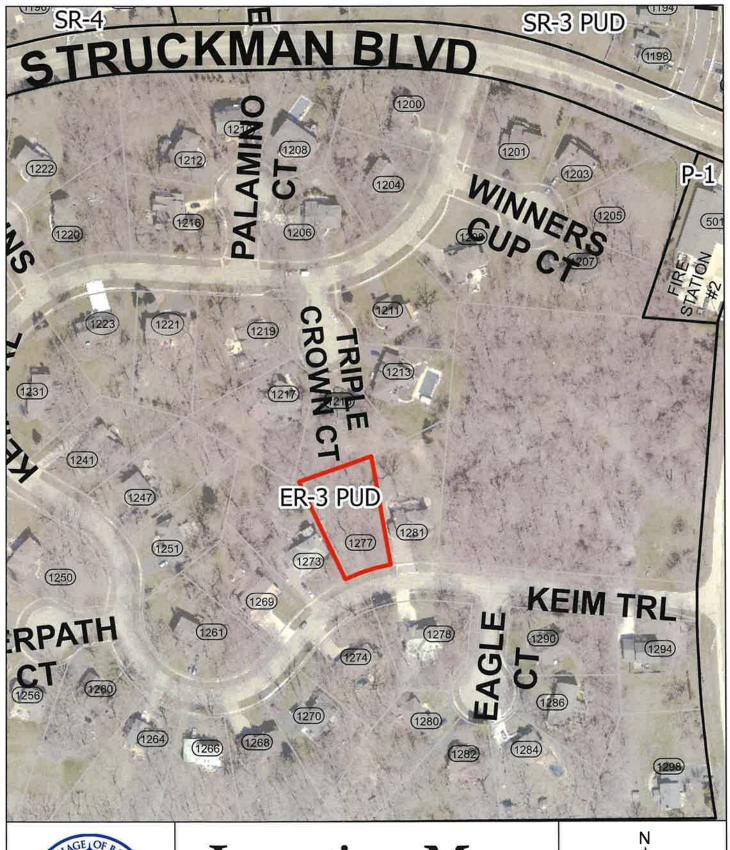
materials and fees have been submitted.	21
SIGNATURE OF PETITIONER:	only R. Class
PRINT NAME: Joseph Class	
DATE: 06/07/2022	

REIMBURSEMENT OF CONSULTANT FEES AGREEMENT

The undersigned hereby acknowledges his/her obligation to reimburse the Village of Bartlett for all necessary and reasonable expenses incurred by the Village for review and processing of the application. Further, the undersigned acknowledges that he/she understands that these expenses will be billed on an ongoing basis as they are incurred and will be due within thirty days. All reviews of the petition will be discontinued if the expenses have not been paid within that period. Such expenses may include, but are not limited to: attorney's fees, engineer fees, public advertising expenses, and recording fees. Please complete the information below and sign.

NAME OF PERSON TO BE BILLED: Joseph Class			
ADDRESS:	118 Waterbury Cir		
3	Schaumburg, IL 60193		
PHONE NUMBER: 6302174135			
EMAIL: jrc	elass12@gmail.com		
SIGNATUR	E: Josh N. Clars		
DATE: 06/0	7/2022		

Variation Application Page 4

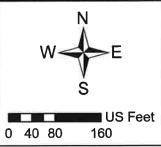




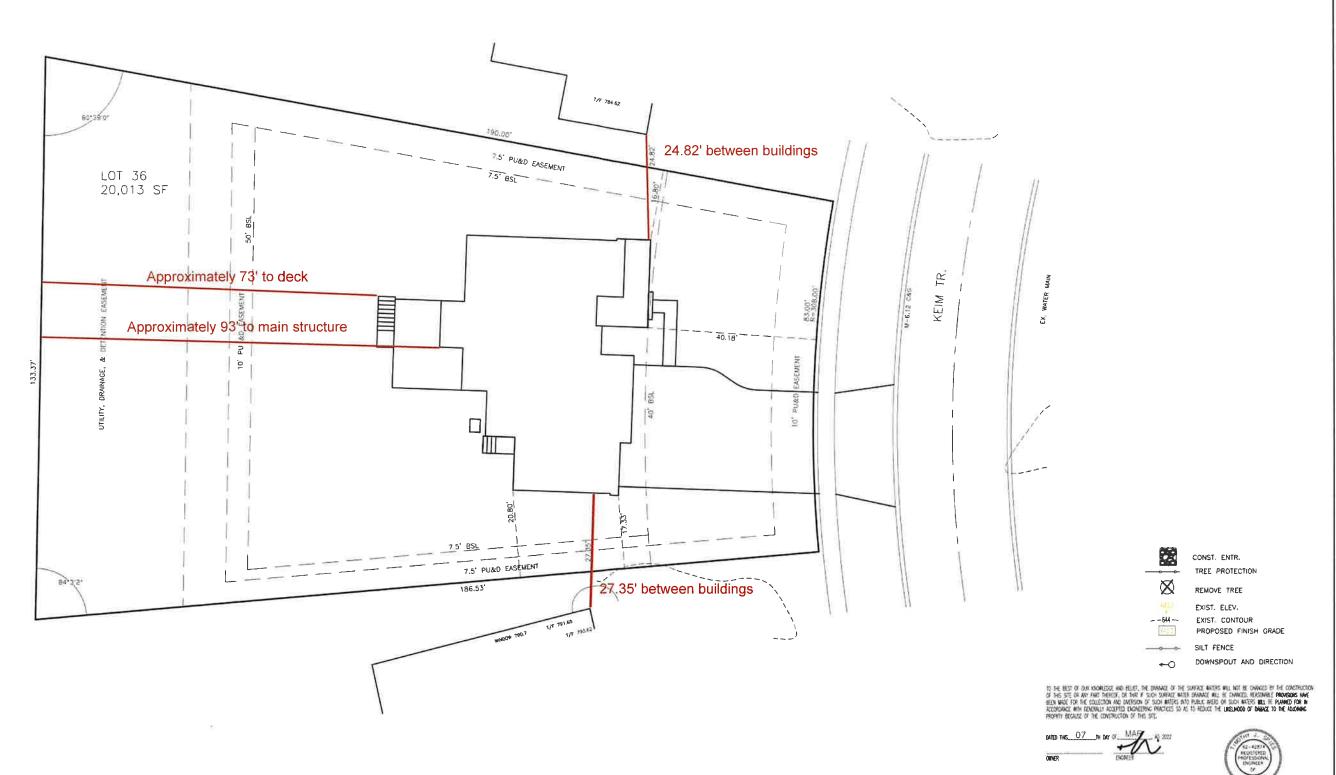
Location Map

Case # 2022-10 1277 Keim Trl.

2022



LOT 10 IN DURWWOD FOREST, BEING A SUBDIVISION OF PART OF THE SOUTHEAST 1 OF SECTION 10, TOWNSHIP 40 NORTH, RANGES, EAST OF THE THIRD PRINCIPAL MERIDIAN, ACCORDING TO THE PLAT THEREOF RECORDED AUGUST 2, 1989 AS DOCUMENT R89-093019 AND CERTIFICATE OF CORRECTION RECORDED OCTOBER 17, 1989 AS DOCUMENT R89-130070, IN DUPAGE COUNTY, ILLINOIS. COMMONLY KNOWN AS 1275 KEIM TRAIL, BARTLETT, ILLINOIS.



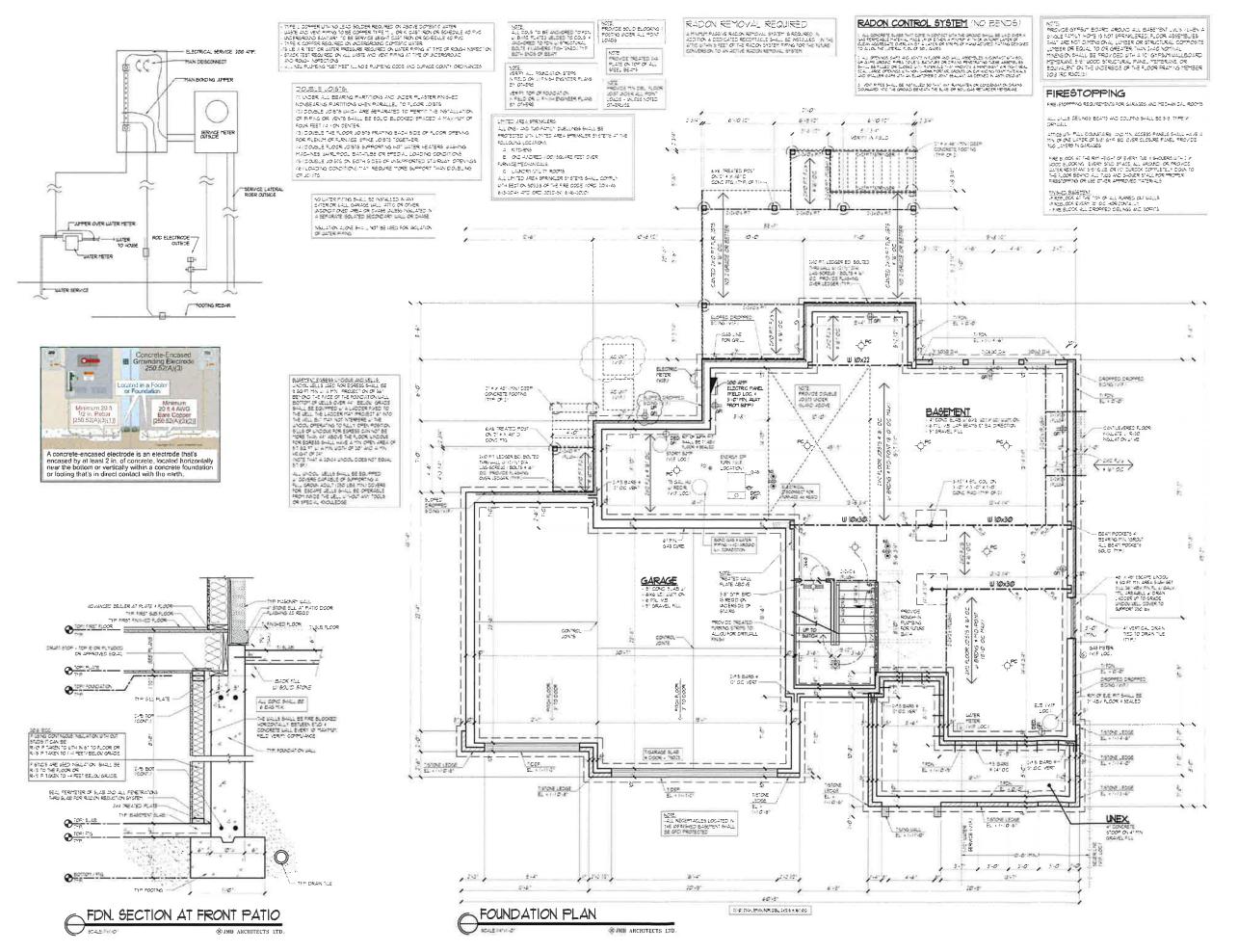
& ASSOCIATES, INC.

534 WEST CAMPUS DRIVE ARLINGTON HEIGHTS, ILLINOIS 60004 Civil Engineers - Land Surveyors PH 847.577.8808 FAX 847.577.0229 REVISIONS

DRAWN BY: TJS JOB NO. 5316 DESIGNED BY: TJS SCALE: 1"=10" DATE: 03-07-22 TJS CHECKED BY:

SITE PLAN 1275 KEIM TRAIL





LINTEL SCHEDULE:	
STEEL ANGLE	CLEAR OPENING
-4 × 3 5 × 3 2	4 -D OS _E56
+4 × 3/ ₂ × 3/8	5.0 . 5.0
-4" X 4" X 3 4"	400 100
× 6 × 3/6	*.0' . 8-0
4° × 4° × 10°	8.0 9.0
& メインIC	5.0 0.0
* X * X Q .	0.0 0.0
VERST U.T. BIRUSTURAL ENGINEER	0.55 6.0

CONCRETE:

- ALL FOOTINGS I FOUNDATION LIABLE SHALL BE GAST IN PLACE CONCRETE
- ALL CONCRETE SHALL BE 6 BAG MIX
- FOOTINGS SHALL BE BY THICK MINYUM
- 5017011 05 4LL 5001 NGS 9-4LL BE 4+01 BELOU SRADE MN MM
- PROVIDE 2 9" REBUR TOP AND BOTTOM IN ALL POINCATION BALLS.

BASEMENTS LITH HABITABLE SPACE AND EVERY SLEEPING ROOM SHALL HAVE AT LEAST ONE OPENABLE EMERGENCY ESCAPE AND RESCUE OPENING IMIN OFFENING SHALL HAVE A NET CLEAR OPENING OF 51 SQ FT, IRC 93/01.

- UNDOUTELLS SHALL BE 9 SO FITUTHAM MEDIECTION OF SENTHE AREA OF THE UNDOUTELL SHALL ALLOUTHE PRESENCY ESCAPE AND RESULE WINDO, TO BE FALLY OFFICIOURD. AND RESULE - ALL WINDOWNELL HEGATE TO MICH TOP OF FOUNDATION OR NOTED OTHER WISE BY CIVIL ENGISER TO PRESENT GROUND WHERE TO ENTER NTO LIFELS TIP GROUND DIVIER TO ENTER NTO LEELS THE LANDOUN NITTE SHALL SE EQUIPPED UT A PERMANENTLY AFFINED LADDER OR STEPS USASSE UT A THE WINDOUN NITTE SHALL SE EQUIPPED HOS RIVED INTO LEELS THE WINDOUN NITTE SHALL SEED POSITION IRST REVOLUTION.

- UCOU LEL CO/ESS ASI SECRET (SLAS GRUES SCREEN) OF SMILAR DEVICES ASI SECRETICO DE FLACES OFF ALL UNDO LEL SEATIST SESSE ESCASO OF TARLISE THE NALL BE CAPISE OF SPROTTING A SUI SEOLA DOLT HIN CAPACITY SOLES) AND ES OFFERENE BY TOOM TESTAIL TOOLS OF ACQUISITION

CARPENTRY:

- 411 PLOTENG EALLS AND EXTERIOR UALL SHALL SE 2 M6" BOOD STUDS NOLUCING BALLS ENCLOSING RADON VENT PIFE

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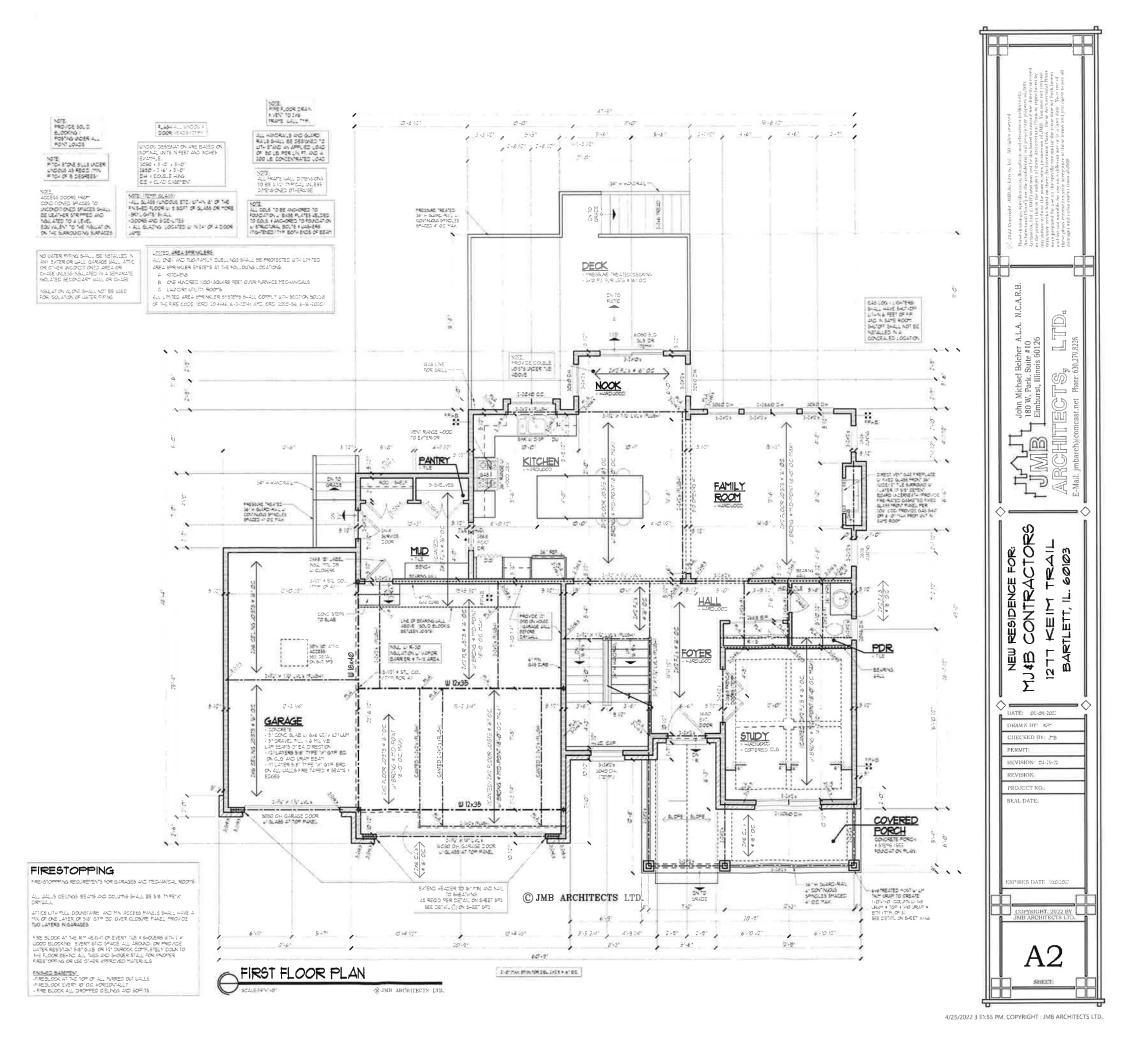
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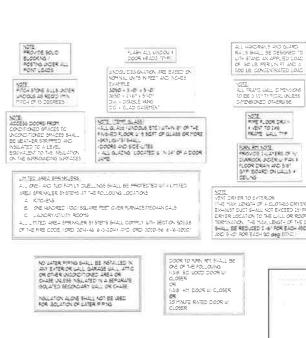
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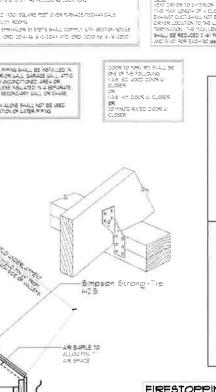
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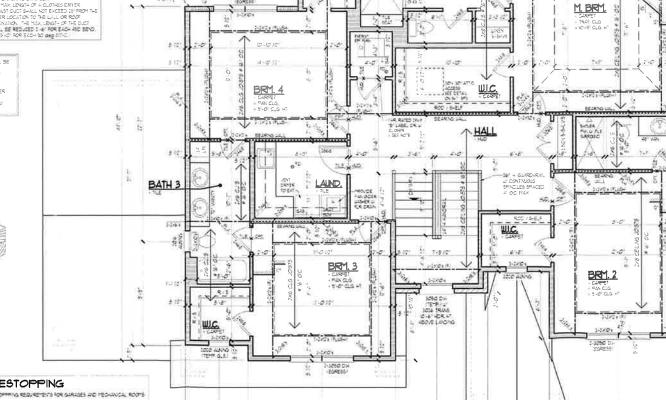
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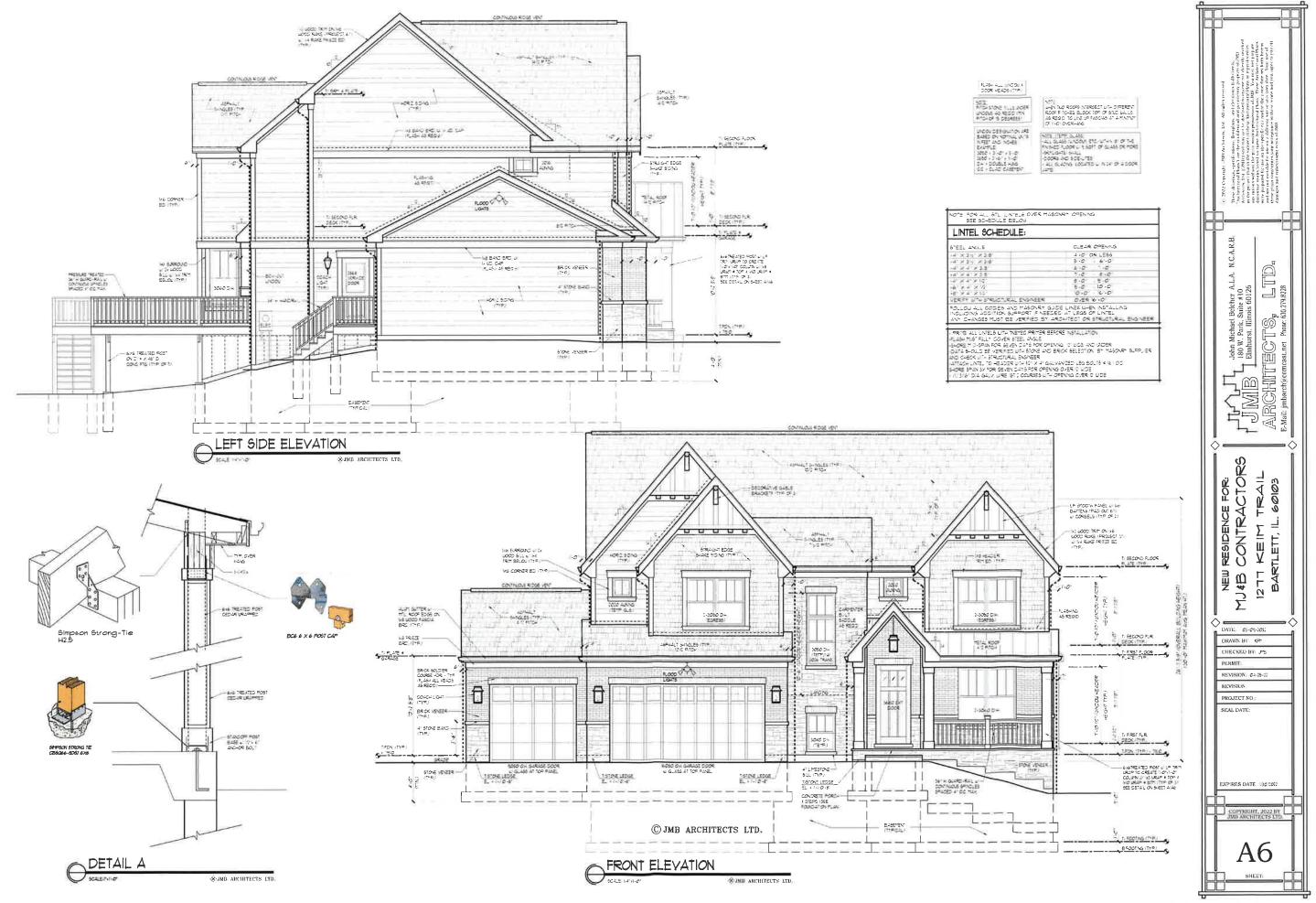
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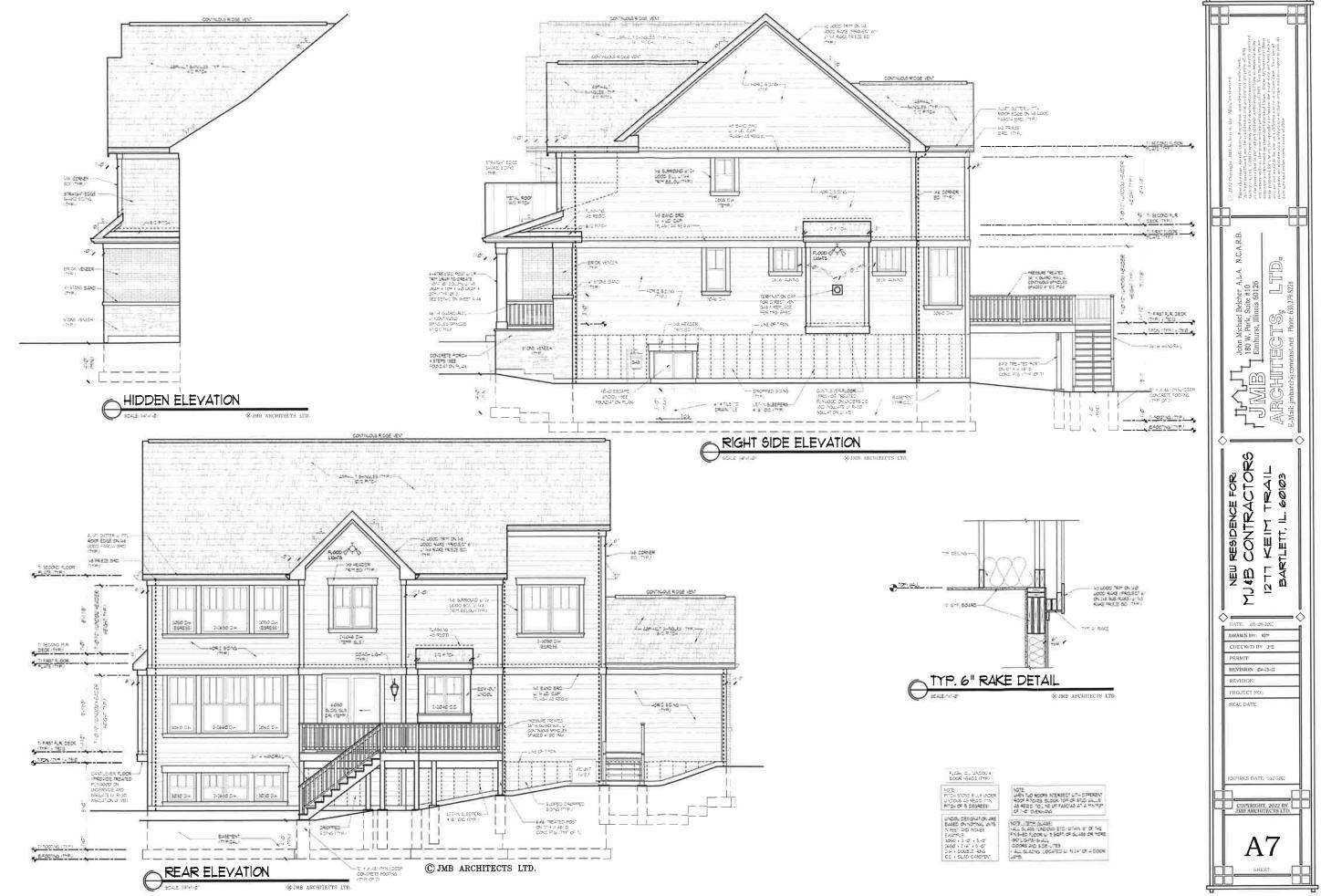
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PLANNING AND DEVELOPMENT SERVICES MEMORANDUM 22-47

DATE:

June 24, 2022

TO:

The Chairman and Planning & Zoning Commission Members

FROM:

Kristy Stone, Interim PDS Director

RE:

(#20-18) Dunkin (NWC Schick Rd & Route 59)

PETITIONER

ECA Architects of behalf of Reema Rajabali

SUBJECT SITE

Northwest Corner of Schick Road and Route 59

REQUEST

Preliminary/Final Subdivision
Site Plan (Lot 1-Dunkin Donuts)
Special Use Permit – Drive through establishment
Variation – parking in the corner side yard

SURROUNDING LAND USES

	<u>Land Use</u>	Comprehensive Plan	<u>Zoning</u>
Subject Site	Vacant	Commercial	B-3 PUD
North	Daycare	Commercial	PD
South	Gas Station	Commercial	PD
East	Single Family	Estate Residential	R-1*
West	Townhomes	Attached Residential (Low Density)	PD

^{*}DuPage County - Single Family Residence

BACKGROUND

Ordinance #1988-22 approved the annexation of the property. Upon annexation, the property was automatically zoned ER-1 Estate Residence.

Ordinance #1988-36 approved the rezoning of the property to the B-3 (Neighborhood Shopping) Zoning District.

PDS Memo 22-47 June 24, 2022 Page 2 of 5

Ordinance 1991-50 approved a preliminary plat of subdivision and granted a special use permit and site plan approval for an Amoco automotive service station. A final plat of subdivision was never submitted, approved or recorded.

Ordinance 2008-87 approved Heidner's Chase Plaza, a development which was comprised of two buildings (12,000 retail center and 4,000 sq.ft. bank) on a single lot. The ordinance granted special use permits for a planned unit development, a drive-through for the multi-tenant retail building, a drive-through bank and the filling of wetlands, approved the preliminary/final PUD plan for Phase 1, a preliminary PUD plan for Phase 2 and a unified business center sign plan. The project was never constructed.

DISCUSSION

- 1. The petitioner is requesting a **Preliminary/Final Subdivision** consisting of two lots at the northwest corner Schick Road and Route 59.
- 2. The lots will share a full access curbcut on Schick Road; with no direct access provided to Route 59.
- 3. The plat identifies a 25-foot wide right-of-way dedication to allow for a future deceleration right-turn lane on Route 59 to Schick Road.
- 4. A 5-ft wide sidewalk will be installed along Schick Road and a sidewalk easement is granted along the west property line of lot 2. The access drive west of the site is not a publicly dedicated street; therefore, a public sidewalk was not previously provided. If the properties to the north also grant sidewalk easements along the private drive, a sidewalk will be installed when lot 2 develops to improve pedestrian access to the commercial properties for residents of Woodland Hills and Brentwood Townhomes.
- 5. A modification from the Subdivision Ordinance is being requested to eliminate the parkway tree requirement along Schick Road due to the presence of underground utilities within the right of way.
- The petitioner is also requesting a **site plan** and **special use permit** for a Dunkin Donuts with a drive-though on Lot 1.
- 7. Twelve seats are provided inside the 1,970 square foot restaurant. Outdoor seating (24 seats) is also provided on patios on the north and south sides of the building.
- 8. Traffic circulation within the lot is one-way, counter-clockwise around the building. Two menu/order boards are located at the northwest corner of the building and there are a total of twelve (12) stacking spaces from the pickup window which exceeds the Zoning Ordinance requirement of six (6).

- 9. The site plan identifies 16 parking spaces, including one (1) accessible space which meets the Zoning Ordinance requirement of sixteen (16) spaces. Due to the right-of-way dedication, a **variation** is being requested to allow parking within the 50-foot setback from Route 59. The parking will be located 30 feet from the new property line.
- 10. The elevations include gray face brick, metal panels and fiber cement siding/panels. Orange accent beams serve as a canopy on the south, east and west elevations.
- 11. Staff has reviewed and approved the photometric plan and landscape plan for Dunkin' Donuts.
- 12. An underground storage vault is proposed for stormwater management for lot 1. Separate stormwater management will be required on lot 2 once it develops.
- 13. The petitioner has submitted a traffic study which was reviewed by the Village's traffic consultant who generally concurred with the findings in the study.

RECOMMENDATION

- The Staff recommends approval of the petitioner's requests for preliminary/final subdivision, site plan and special use permit subject to the following conditions and findings of fact:
 - A. Building permits shall be required for all construction activities;
 - B. Village Engineer approval of the engineering plans;
 - C. Landscaping must be installed within one year of the issuance of a building permit;
 - D. If landscaping cannot be installed at the time of construction, a landscape estimate shall be submitted to the Planning & Development Services Department for review and approval by the Village Forester and a bond posted in the approved amount for its future installation;
 - E. All proposed signage shall require permits and approval from the Planning & Development Services Department prior to installation;
 - F. IDOT approval of the right of way dedication;
 - G. A Public Improvements Completion Agreement (PICA) must be submitted and approved by the Village Board;
 - H. Findings of fact (site plan):
 - That the proposed restaurant is allowed as a permitted use and the drive-through is permitted as a special use in the B-3 PUD Zoning District;
 - ii. That the proposed building, off-street parking, access, lighting, landscaping, and drainage is compatible with adjacent land uses;
 - iii. That the vehicular ingress and egress to and from the site and

- circulation within the site provides for safe, efficient and convenient movement of traffic not only within the site but on adjacent roadways as well;
- iv. That the site plan provides for the safe movement of pedestrians within the site;
- v. That there is a sufficient mixture of grass trees and shrubs within the interior and perimeter (including public right-of-way) of the site so that the proposed development will be in harmony with adjacent land uses. Any part of the site plan area not used for buildings, structures, parking or access ways shall be landscaped with a mixture of grass, trees and shrubs; (All landscape improvements shall be in compliance with Chapter 10-11A, Landscape Requirements.)
- vi. That all outdoor storage areas are screened and are in accordance with standards specified by this Ordinance.
- I. Findings of fact (special use permit):
 - i. The proposed drive through is desirable to provide a use which is in the interest of public convenience and will contribute to the general welfare of the community;
 - ii. That the proposed drive through will not under the circumstances of the particular case be detrimental to the health, safety, morals or general welfare of persons residing or working in the vicinity or be injurious to property value or improvement in the vicinity;
 - iii. That the drive through shall conform to the regulations and conditions specified in the Bartlett Zoning Ordinance for such use and with the stipulations and conditions made a part of the authorization granted by the Village Board of Trustees.
- 2. According to the provisions of the Zoning Ordinance, the Planning & Zoning Commission should render a decision based upon the following:
 - A. That the particular physical surroundings, shape or topographical condition of the specific property involved would result in a particular hardship upon the owner, as distinguished from a mere inconvenience, if the strict letter of the regulations were carried out.
 - B. That conditions upon which the petition for variation is based are unique to the property for which the variation is sought and are not applicable, generally, to other property within the same zoning classifications.
 - C. That the purpose of the variation is not based exclusively upon a desire to make money out of the property.
 - D. That the alleged difficulty or hardship is caused by the provision of this Title and has not been created by any person presently having an interest in the property.
 - E. That the granting of the variation will not be detrimental to the public welfare or injurious to other property or improvements in the neighborhoods in which the property is located.
 - F. That the proposed variation will not impair an adequate supply of light and

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air to adjacent property, or substantially increase the congestion in the public streets, or increase the danger of fire, or endanger the public safety, or substantially diminish or impair property values within the adjacent neighborhood.

G. That the granting of the variance requested will not confer on the applicant any special privilege that is denied by the provisions of this Title to other lands, structures or buildings in the same district.

A variation shall be recommended only if the evidence, in the judgment of the P & Z Commission, sustains all the conditions enumerated above.

3. The plans and additional background information are attached for your review.

kms/attachments
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May 9, 2022

Mr. Kevin Wallace Village President Village of Bartlett 228 S. Main Street Bartlett, IL 60103



RE: Dunkin' Donuts - Route 59 and Schick Road

Dear Mr. Wallace:

On behalf of our client, we are submitting an application for the subdivision and development of the vacant property located at the northwest intersection of Route 59 and Schick Road. This project includes construction of a new 1,970 SF freestanding Dunkin' Donuts building, with a drive thru that includes a standard drive thru lane, a mobile ordering lane and bypass lane, outdoor seating, a parking lot for the Dunkin', landscaping, a trash enclosure and signage.

The project will address stormwater management with underground detention located at Northern portion of the property. The site will be accessed thru a proposed full access off Schick Road only. Future cross access will be provided at the Schick Road access.

We are also requesting modification from the Subdivision Ordinance on the parkway tree requirement along Schick Road for this project. Due to the location of existing underground utilities (watermain and fiber optic cable) and the proposed public sidewalk, there is not enough room to provide the required parkway trees within the ROW limits. These parkway trees have been proposed +/- 12' north of the south lot line for lots 1 and 2, as this is the closest to the ROW they can be located without conflict.

Sincerely,

Eric Carlson, Architect

ECA



VILLAGE OF BARTLETT DEVELOPMENT APPLICATION

For Office Use Only
Case # 2020-18

RECEIVED
PLANNING & DEVELOPMENT

MAY 09 2022

PROJECT NAME Dunkin' Donuts	- VILLAGE OF
PETITIONER INFORMATION (PRIMARY CONTACT)	BARTLETT
Street Address: 24 N Bennett Street	
City, State: Geneva, Illinois	ip Code: 60134
Email Address: sarah@ecaarchitects.com eric@ecaarchitects.com	hone Number: 630-608-0500 x 106 (Sarah
Preferred Method to be contacted: Email	
PROPERTY OWNER INFORMATION	
Name: Reema Rajabali - Sahara Management, Inc.	
Street Address: 5005 Newport Drive, Suite 501	
City, State: Rolling Meadows, IL	ip Code: 60008
Phone Number: 847-420-4585	
OWNER'S SIGNATURE: (OWNER'S SIGNATURE IS REQUIRED OF A LETTER SUBMITTAL.)	Pate:11/19/2021 AUTHORIZING THE PETITION
ACTION REQUESTED (Please check all that apply)	
PUD (final) X Special Use for: drive	wn to See Dropdown thru and outdoor seating 50' setback off Rt 59 tre footage): 130,675 SF (Lot 2 - Dunkin': 40,807 SF)
Unified Business Center Sign Plan Other (please describe)	

SIGN PLAN REQUIRED? No

(Note: A Unified Business Center Sign Plan is required for four or more individual offices or businesses sharing a common building entrance or private parking lot.)

PROPERTY INFORMATION

Common	Address/Gen	eral Location of	Propert	ty: NW corn	er of Rt. 59 & Schick Rd	<u>.</u>
Property 1	Index Number	("Tax PIN"/"F	Parcel II)"): <u>01-16-2</u>	200-027	
	Existing: B-3 (Reference Proposed: B-3)	to Official Zoning I	Map)	Land Use:	Existing: Vacant Proposed: Commercial	<u></u>
Comprehe	ensive Plan D	esignation for th	is Prope	erty: Comm	nercial	<u> </u>
		(Lot 2 - Dunkin'		(Ref	er to Future Land Use Map)	
	's and Subdivi o. of Lots/Unit	0				
Mi	nimum Lot:	Area 2,500 s.1	f.	Width	Depth _	
Av	erage Lot:	Area		Width	Depth _	
APPLICA Attorney	<u> </u>	RTS (If applicable,	including	g name, addres	es, phone and email)	
Engineer		noche Engineeri	et, Gene	eva, IL 6013		
	<u>63</u>	0-845-1273 (Ma	itt Ervin) ErvinM@d	crk-eng.com	
Other	E	CA Architects				
15	_24	N Bennett Stre	et, Gene	eva, IL 6013	34	
	63	0-608-0500 x10	6 (Sara	h Dring) saı	rah@ecaarchitects.com	

FINDINGS OF FACT FOR SITE PLANS

Both the Plan Commission and Village Board must decide if the requested Site Plan meets the standards established by the Village of Bartlett Zoning Ordinance.

The Plan Commission shall make findings based upon evidence presented on the following standards: (Please respond to each of these standards in writing below as it relates to your case. It is important that you write legibly or type your responses as this application will be included with the staff report for the Plan Commission and Village Board to review.)

1. The proposed use is a permitted use in the district in which the property is located. The proposed use is a permitted use within the B-3 district.

2. The proposed arrangement of buildings, off-street parking, access, lighting, landscaping, and drainage is compatible with adjacent land uses.

The proposed arrangement of buildings, off-street parking, access, lighting, landscaping, and drainage is compatible with the adjacent land uses. Future cross access and consideration has been planned for the vacant property to the West.

3. The vehicular ingress and egress to and from the site and circulation within the site provides for safe, efficient and convenient movement of traffic not only within the site but on adjacent roadways as well.

Vehicular ingress and egress to and from the site off Schick Road and circulation within the site provides for safe, efficient and convenient movement of traffic not only within the site but on the adjacent roadways. Future cross access to the adjacent vacant site to the West has also been accommodated at the Schick Road access. The main entrance into the site is only from Schick Road and there is no access into the property from Rt 59.

4.	The site plan provides for the safe movement of pedestrians within the site.
	The site plan provides for safe movement of pedestrians within the site.

- 5. There is sufficient mixture of grass, trees and shrubs within the interior and perimeter (including public right-of-way) of the site so that the proposed development will be in harmony with adjacent land uses and will provide a pleasing appearance to the public. Any part of the site plan area not used for buildings, structures, parking or accessways shall be landscaped with a mixture of grass, trees and shrubs. (All landscape improvements shall be in compliance with Chapter 10-11A, Landscape Requirements)
 - The landscape plan provides sufficient plantings within the interior and perimeter of the site. The proposed development will be in harmony with the adjacent land uses and will provide a pleasing appearance to the public. Areas of the site that haven't been used for buildings, structures, parking or accessways will be landscaped with a mixture of grass, trees and shrubs. There has been a request for modification of the Subdivision Ordinance in regards to the parkway trees along Schick Road. Due to the location of existing utilities (watermain & fiber optic) and the proposed public sidewalk, there is not enough room to provide parkway trees within the parkway. These parkway trees have been proposed just north of the ROW, within private property.
- 6. All outdoor storage areas are screened and are in accordance with standards specified by this Ordinance.

The trash enclosure will be screened with an enclosure wall & gates. The gates are opaque.

FINDINGS OF FACT FOR SPECIAL USES DRIVE THRU

Both the Plan Commission and Village Board must decide if the requested Special Use meets the standards established by the Village of Bartlett Zoning Ordinance.

The Plan Commission shall make findings based upon evidence presented on the following standards: (Please respond to each of these standards in writing below as it relates to your case. It is important that you write legibly or type your responses as this application will be included with the staff report for the Plan Commission and Village Board to review.)

- 1. That the proposed use at that particular location requested is necessary or desirable to provide a service or a facility which is in the interest of public convenience and will contribute to the general welfare of the neighborhood or community.
 - The drive-thru is crucial to the function of the Dunkin' Donuts restaurant. The standard drive thru operation combined with the mobile ordering lane has been tested and carefully designed by Dunkin' corporate as a safe and effective method to service customers quickly, accurately and efficiently. This is a necessary and desirable service which is in the interest of public convenience and will contribute to the general welfare of the neighborhood or community.
- 2. That such use will not under the circumstances of the particular case be detrimental to the health, safety, morals, or general welfare of persons residing or working in the vicinity or be injurious to property value or improvement in the vicinity.
 - The drive-thru special use will not under the circumstances of this case be detrimental to the health, safety, morals, or general welfare of persons residing or working in the vicinity or be injurious to property value or improvement in the vicinity.

- 3. That the special use shall conform to the regulations and conditions specified in this Title for such use and with the stipulation and conditions made a part of the authorization granted by the Village Board of Trustees.
 - The Dunkin' Donuts drive-thru shall conform to the regulations and conditions specified in this Title for such use and with the stipulation and conditions made a part of the authorization granted by the Village Board of Trustees.

FINDINGS OF FACT FOR VARIATIONS Request for parking in 50' setback off Rt 59

Both the Zoning Board of Appeals and the Village Board must decide if the requested variation is in harmony with the general purpose and intent of the Zoning Ordinance and if there is a practical difficulty or hardship in carrying out the strict letter of the regulations of the Zoning Ordinance.

The Zoning Board of Appeals shall make findings based upon evidence presented on the following standards: (Please respond to each of these standards in writing below as it relates to your case. It is important that you write legibly or type your responses as this application will be included with the staff report for the ZBA and Village Board to review.)

1. That the particular physical surroundings, shape or topographical condition of the specific property involved would result in a particular hardship upon the owner, as distinguished from a mere inconvenience, if the strict letter of the regulations were carried out.

The site abuts Illinois Rt 59 and therefore, requires the client to provide a 25' R.O.W. dedication from the existing property line. This reduces the size of the property and reduces the amount of workable site after applying the 50' setback off the new property line location.

2. That conditions upon which the petition for a variation is based are unique to the property for which the variation is sought and are not applicable, generally, to other property within the same zoning classifications.

The location of the property along Illinois Rt 59 is unique to the property and this is not applicable to most properties within the same zoning classification. The adjacency to Illinois Rt 59 takes away 25' of the property for ROW dedication and provides a hardship to the development of the site. A variation is needed to allow parking within the 50' setback.

3. That the purpose of the variation is not based exclusively upon a desire to make more money out of the property.

The purpose of the variation is not based upon a desire to make more money, but of a desire to make the property usable as a Dunkin' with required number of parking spaces, a drive thru lane and a bi-pass lane along the drive thru.

4.	That the alleged difficulty or hardship is caused by the provisions of this Title and has not been created by any person presently having an interest in the property.
	The difficulty/hardship is caused by the provisions of this Title and has note been created by any person presently having an interest in the property.
_	That the quanting of the variation will not be detains antel to the multipayelfone on injurious to other
5.	That the granting of the variation will not be detrimental to the public welfare or injurious to other property or improvements in the neighborhoods in which the property is located.
	The granting of the variation will not be detrimental to the public welfare or injurious to other property or improvements in the neighborhoods in which the property is located.
6.	That the proposed variation will not impair an adequate supply of light and air to adjacent property, or substantially increase the congestion in the public streets, or increase the danger of fire, or endanger the public safety, or substantially diminish or impair property values within the adjacent neighborhood.
	The proposed variation, to allow parking in the 50' setback along Rt 59, will not impair an adequate supply of light and air to the adjacent property - it is not a tall element. It will not substantially increase the congestion in the public streets - it allows for required parking within the site. It will not increase the danger of fire, or endanger the public safety, or substantially diminish or impair property values within the adjacent neighborhood - it is a standard parking lot designed to allow for fire access, safe maneuvering, etc.
7	That the granting of the variance requested will not confer on the applicant any special privilege

7. That the granting of the variance requested will not confer on the applicant any special privilege that is denied by the provisions of this Title to other lands, structures or buildings in the same district.

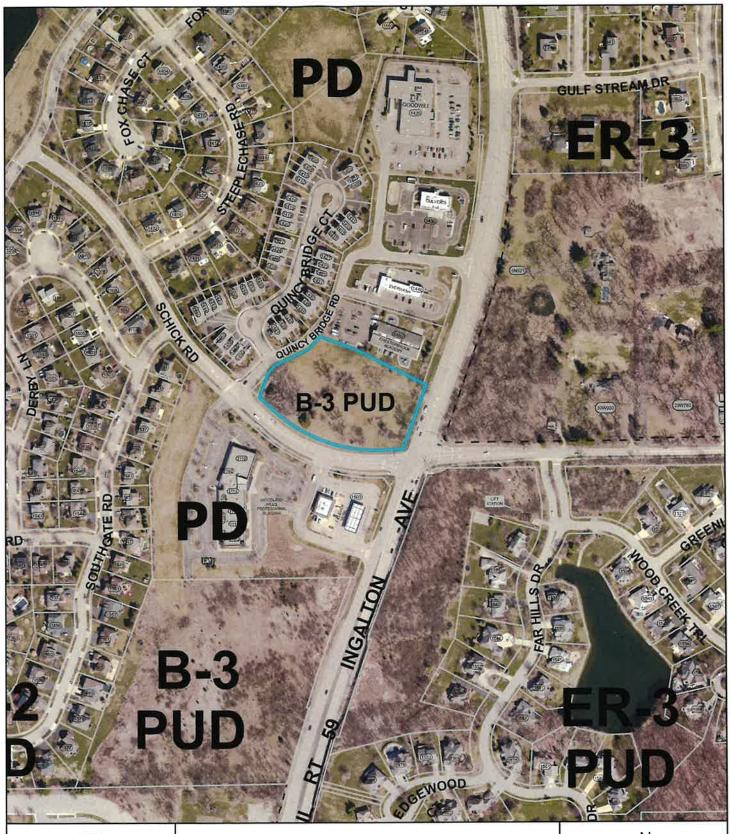
Granting this variance will not confer on the applicant any special privilege that is denied by the provisions of this Title to other lands, structures or buildings in the same district. It has been mentioned to the client that this is a typical request for parcels along Illinois Rt 59.

ACKNOWLEDGEMENT

I understand that by signing this form, that the property in question may be visited by village staff and Board/Commission members throughout the petition process and that the petitioner listed above will be the primary contact for all correspondence issued by the village.

I certify that the information and exhibits submitted are true and correct to the best of my knowledge and that I am to file this application and act on behalf of the above signatures.

Any late, incomplete or non-conforming application submittal will not be processed until ALL

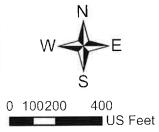




Location Map

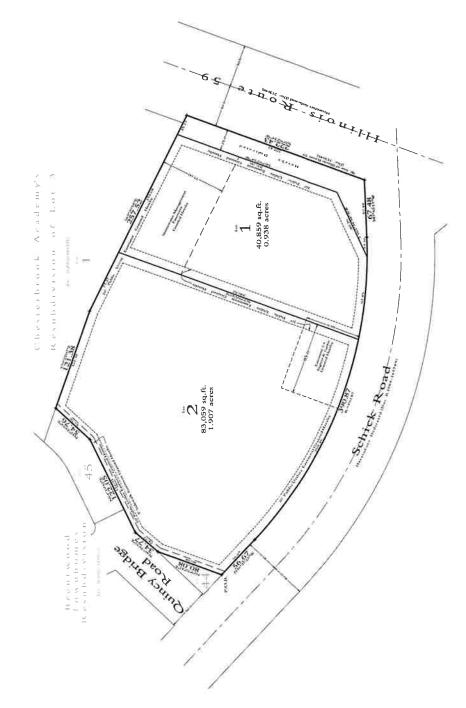
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2022





Subdivion of part of the northeast quarter of Section 16, Township as of the Third Principal Meridian in Dalvage County, Illinois, need 130,714 sq.ft, 3,001 acres



Plat of Subdivision

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Craig R. Knoche & Associates Civil Engineers, P.C.

Dunkin Bartlett Subdivision

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State of Illinois

County of DuPage

Substitution

I further certify that this professional service conforms to the current Illinois standan for a Boundary Survey.

I further certify that this Subdivision is monumented pursuant to 765 LLCS 2057.

I further certify that the platted bands fall within the Village of Bardett. Illinois.

I further certify that the platted bands do not fall in a denignated Flood Huand Area by the Federal Banegeners Agency.



COUNTY CLERK'S CERTIFICATE
State of Illinois
County of DuPage
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State of Illinois

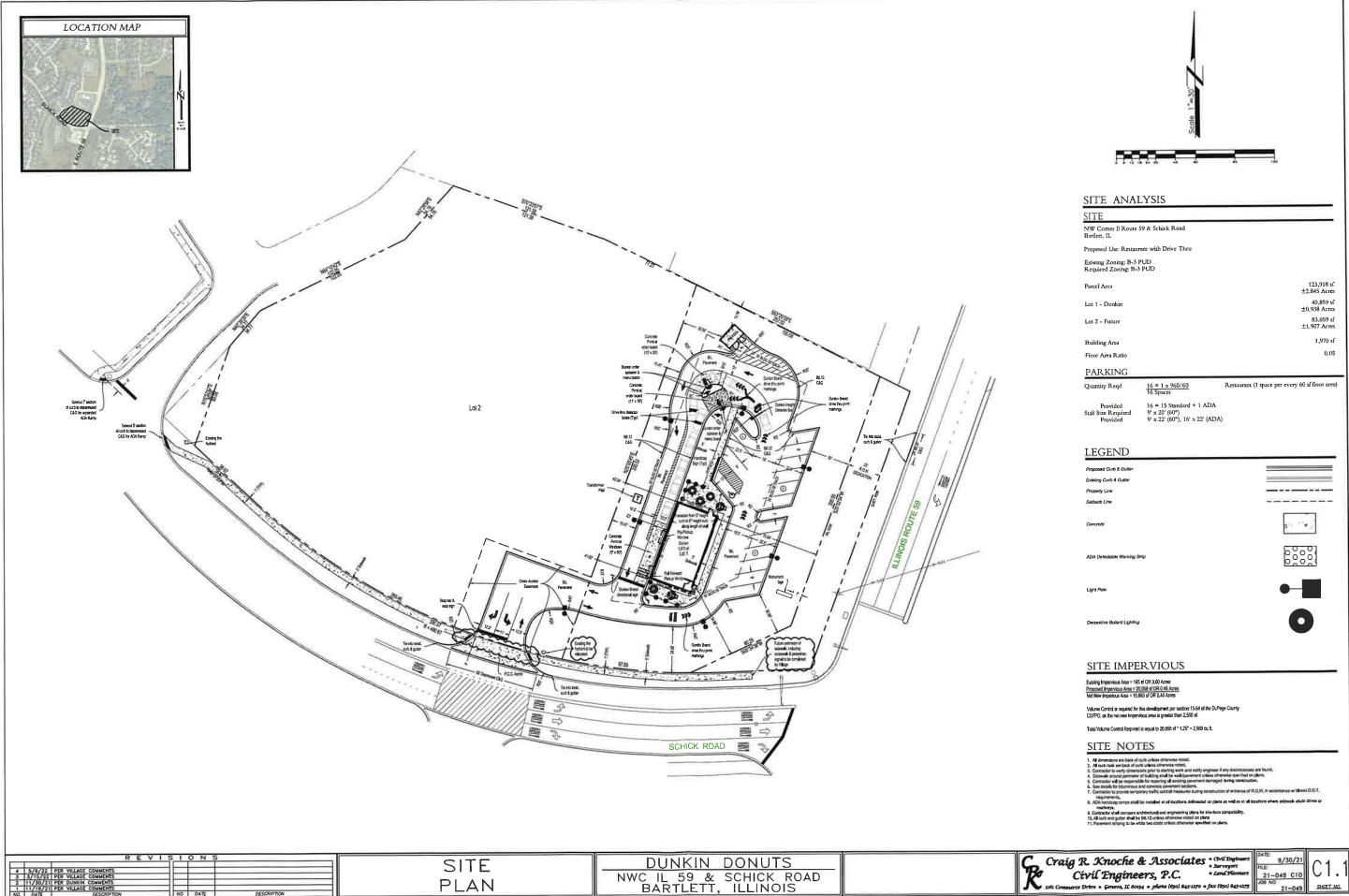
County of DuPage

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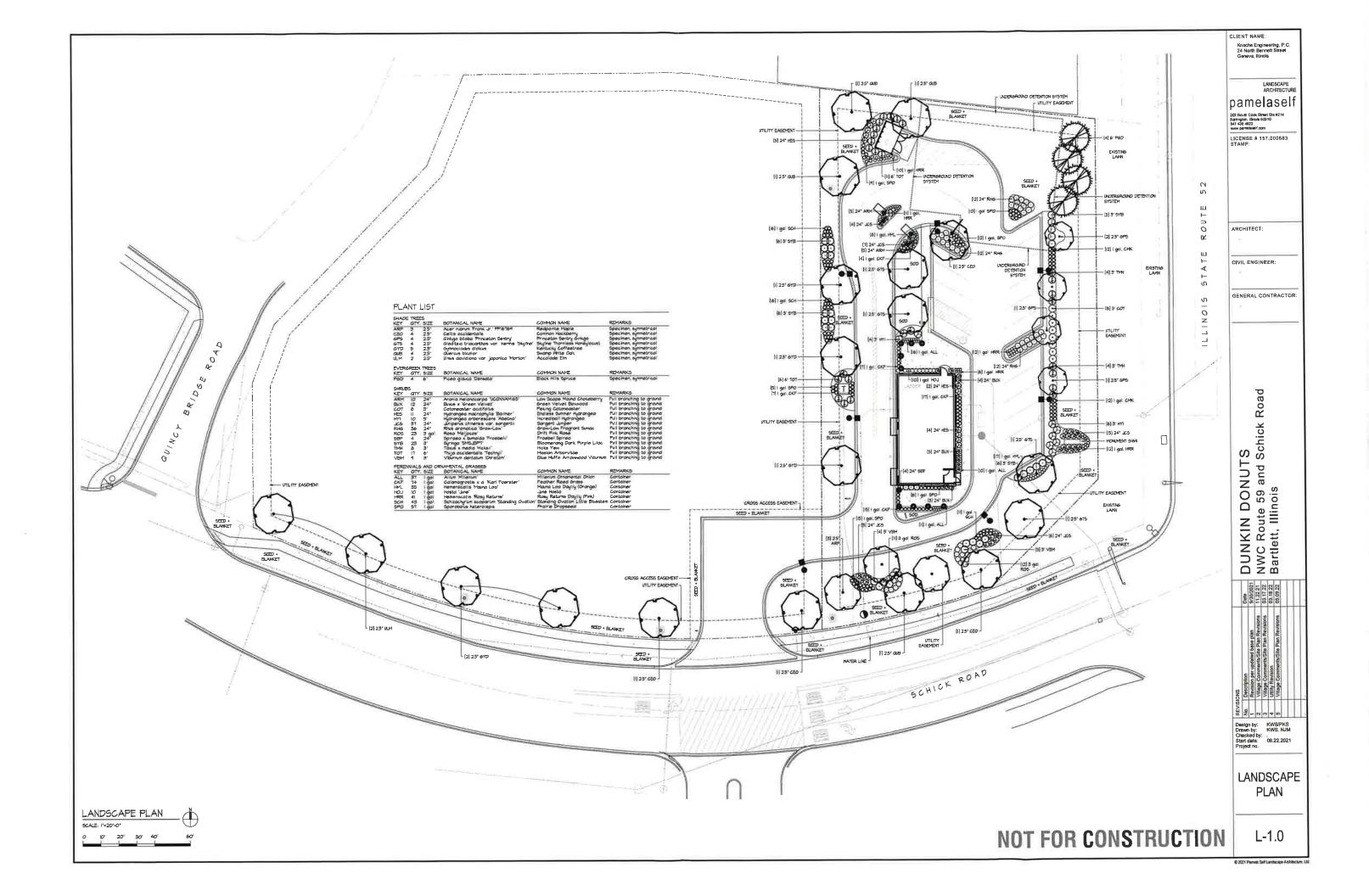
PLAN

Craig R. Knoche & Associates • Chil Engineers

Civil Engineers, P.C. • Lond Harners

List Commerce Drive • Geneva, IL 60194 • phone (850) 845-1275 • fax (850) 845-1275

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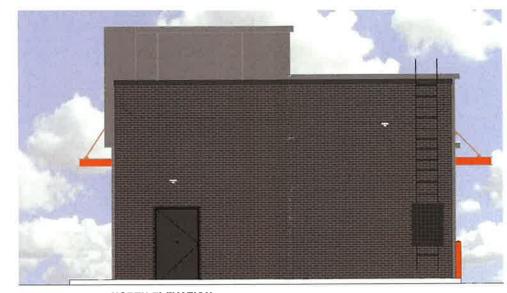




WEST ELEVATION - DRIVE THRU



SOUTH ELEVATION - SCHICK RD



NORTH ELEVATION



COLOR ELEVATIONS

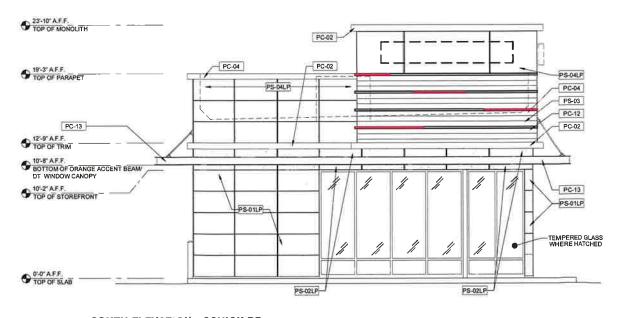
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EXTERIOR	. 100 (1)	PAINT	SHERWIN WILLIAMS	CHARCOAL FINISH	1W 7069 "IRON ORE"	MARK T WEINER
	PTE-04	PAINT	SHERWINWILLIAMS	OFF WHITE FOUSH	SW 7003 "NEBULOUS WHITE"	HATIONAL ACCOUNT EXECUTIVE 83 CH. RCH 67 BARRINGTON RI 02806 M 617-428-1408
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***FIBER CEMENT BOARD TRIM TO BE USED AS REQUIRED TO MATCH PANEL CONFIGURATION.

EXACT TRIM TO BE CALLED OUT IN CONSTRUCTION DOCUMENTS FOR CIT'S REVIEW.***

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WEST ELEVATION - DRIVE THRU



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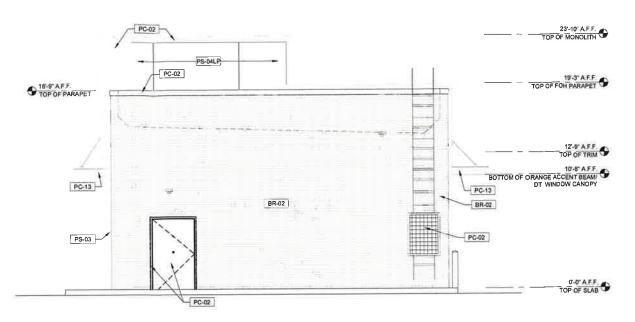
EXTERIOR ELEVATIONS (1 of 2)



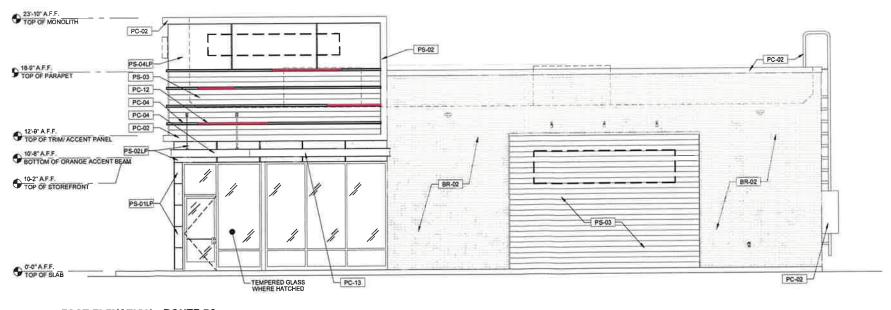
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***FIBER CEMENT BOARD TRIM TO BE USED AS REQUIRED TO MATCH PANEL CONFIGURATION.

EXACT TRIM TO BE CALLED OUT IN CONSTRUCTION DOCUMENTS FOR CIT'S REVIEW.***



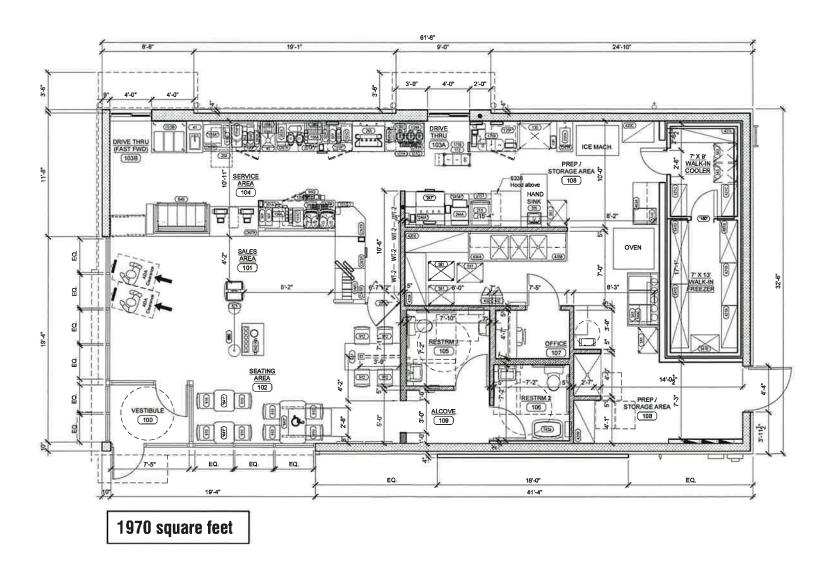
NORTH ELEVATION



EAST ELEVATION - ROUTE 59

EXTERIOR ELEVATIONS (2 of 2)







FLOOR PLAN

PLANNING & DEVELOPMENT SERVICES MEMORANDUM 22-054

DATE: June 22, 2022

TO: The Chairman and Members of the Planning & Zoning Commission

FROM: Kristy Stone, Interim PDS Director

RE: Adult-Use and Medical Cannabis Dispensing Center Zoning Ordinance

Text Amendments

BACKGROUND

Ordinance #2013-81 amended the Zoning Ordinance to define cannabis cultivation centers and medical cannabis dispensing centers to match the Medical Cannabis Program Act definitions and to list cannabis cultivation centers (for medical cannabis) and medical cannabis dispensing centers as a special use in the I-1 (Light Industrial) and I-2 EDA (General Industrial Economic Development Area) Zoning Districts.

Ordinance #2019-94 amended the Zoning Ordinance to allow adult-use cannabis dispensing centers as a special use in the I-1 (Light Industrial) and I-2 EDA (General Industrial Economic Development Area) Zoning Districts and as a prohibited use in all other zoning districts. The ordinance additionally restricted the number of dispensing centers to one (1) within Blue Heron Business Park/Bluff City Industrial Park and one (1) within Brewster Creek Business Park.

The original Medical Cannabis Program Act imposed a distance restriction that medical dispensing organizations could not locate within 1,000 feet of a school, day care center, day care home, or an area zoned for residential use. In 2019, the State eliminated the distance requirements for medical use dispensaries and allowed local units of government to adopt any distance requirements by local ordinance. The Village currently requires the 1,000-ft distance requirement for both medical and adult-use dispensing centers.

A concept plan was submitted for an adult-use cannabis dispensing center at the Bartlett Town Center. The application was withdrawn prior to its scheduled discussion at the March 15, 2022 Committee of the Whole meeting, however Staff requested input from the Committee regarding cannabis dispensing centers in commercial districts. The consensus of the Committee was to (1) follow the State's revision and remove the 1,000-foot distance requirement for all cannabis dispensing centers and (2) allow cannabis dispensing centers, as a special use, in the commercial districts except for B-1 (Village Center) District and the Downtown Overlay District. A map of the Downtown Overlay District is attached.

TEXT AMENDMENTS

In order to accomplish the goal of allowing, by special use, adult-use cannabis dispensing centers and medical cannabis dispensing centers within the commercial districts of the Village (excluding the downtown), the following amendments to the Zoning Ordinance are proposed:

Section 10-2-2 Definitions is amended to (a) remove the requirement that adult-use cannabis dispensing centers and medical cannabis dispensing centers be located at least one thousand (1,000) feet from the property line of a pre-existing public or private nursery school, preschool, primary or secondary school, day care center, day care home or residential care home or pre-existing property zoned or used for residential purposes and (b) remove the limit of one (1) adult-use dispensing center within the Blue Heron Business Park/Bluff City Industrial Park and one (1) within the Brewster Creek Business Park.

Section 10-6A-6 Prohibited Uses is amended in the B-1 Village Center District to add medical cannabis dispensing center to the list of prohibited uses. (Adult-use dispensing centers are currently prohibited.)

Section 10-6B-6 Prohibited Uses and 10-6B-4 Special Uses are amended in the B-2 Local Convenience Shopping District: to remove adult-use cannabis dispensing center from the list of prohibited uses and to add adult-use cannabis dispensing center and medical cannabis dispensing center (except in the Downtown Overlay District, where such uses shall be prohibited) to the list of special uses.

Section 10-6C-6 Prohibited Uses and 10-6C-4 Special Uses are amended in the B-3 Neighborhood Shopping District: to remove adult-use cannabis dispensing center from the list of prohibited uses and to add adult-use cannabis dispensing center and medical cannabis dispensing center (except in the Downtown Overlay District, where such uses shall be prohibited) to the list of special uses.

Section 10-6D-6 Prohibited Uses and 10-6D-4 Special Uses are amended in the B-4 Community Shopping District: to remove adult-use cannabis dispensing center from the list of prohibited uses and to add adult-use cannabis dispensing center and medical cannabis dispensing center to the list of special uses.

Section 10-9A-6 Prohibited Uses is amended in the PD Planned Development District to add Section C to prohibit adult-use cannabis dispensing centers and medical cannabis dispensing centers in any PD Planned Development District which is located within the Downtown Overlay District.

Section 10-13-9 Special Uses to amend the findings of fact specific to adult-use cannabis dispensing centers and adult-use cannabis cultivation centers to also include medical cannabis dispensing centers and medical cannabis cultivation centers and to eliminate the 1,000-foot distance requirement.

PDS Memo #22-054 June 22, 2022 Page 3 of 3

Section 10-13-9 Special Use Permits is amended to remove the requirement that adult-use cannabis dispensing centers are located a minimum of one thousand feet (1,000') from the property line of a pre-existing public or private nursery school, preschool, primary or secondary school, day care center, day care home or residential care home or pre-existing property zoned or used for residential purposes.

Proposed Use Designations for Adult-Use and Medical Cannabis Dispensing Centers by Zoning District

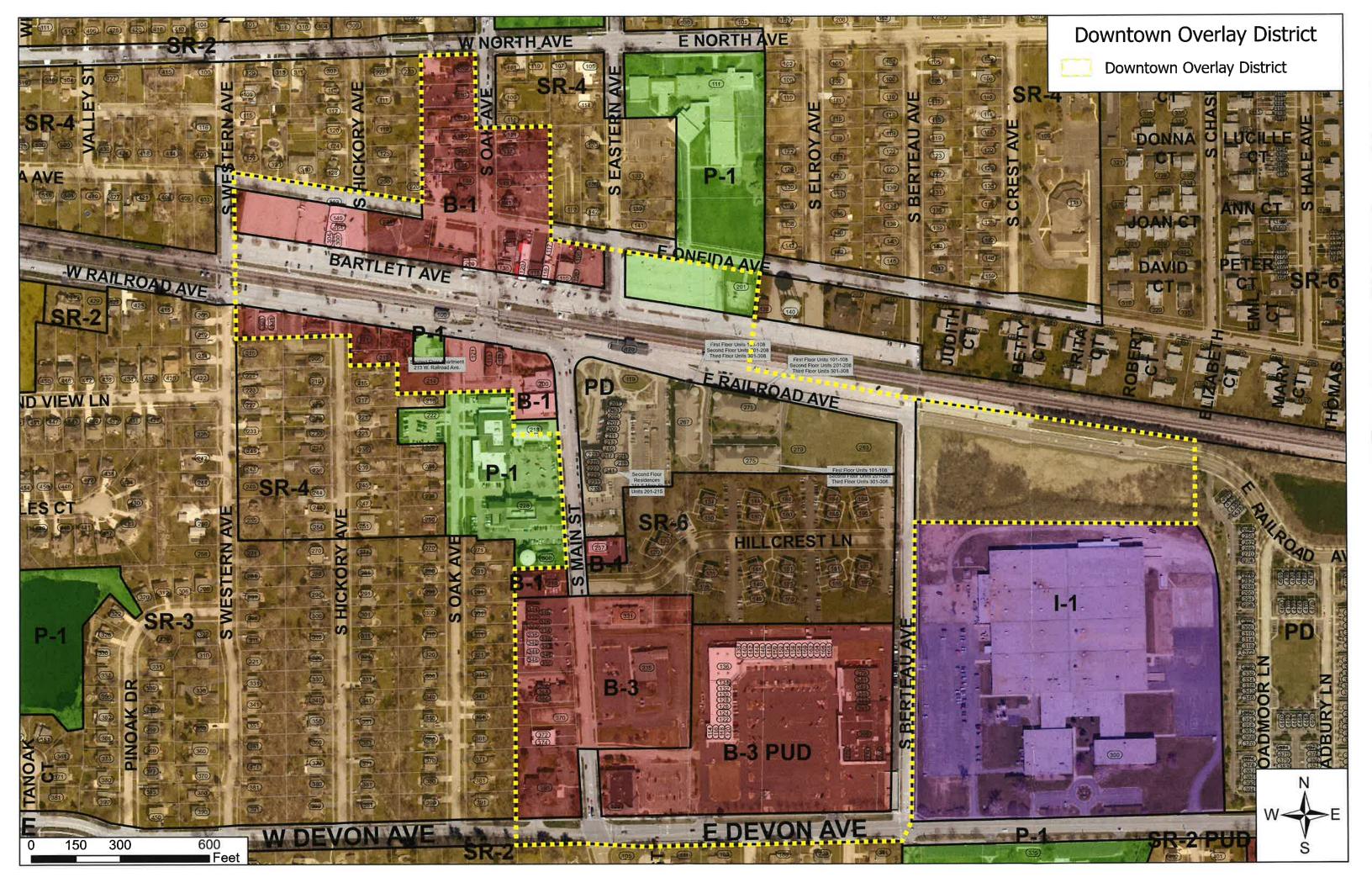
	Special Use	<u>Prohibited Use</u>
All Residential Districts		YES
(ER-1 thru SR-6 & MH-1)		
B-1 Village Center District		YES
B-2 thru B-4 Commercial Districts	YES	YES
	(when not located	(when located within the
	within the Downtown	Downtown Overlay
	Overlay District)	District)
OR Office/Research District		YES
I-1 & I-2 EDA Industrial Districts	YES	
PD Planned Development District	YES	YES
	(when not located	(when located within the
	within the Downtown	Downtown Overlay
	Overlay District and	District)
	commercial/industrial	
	uses are allowed)	
P-1 Public Land District		YES

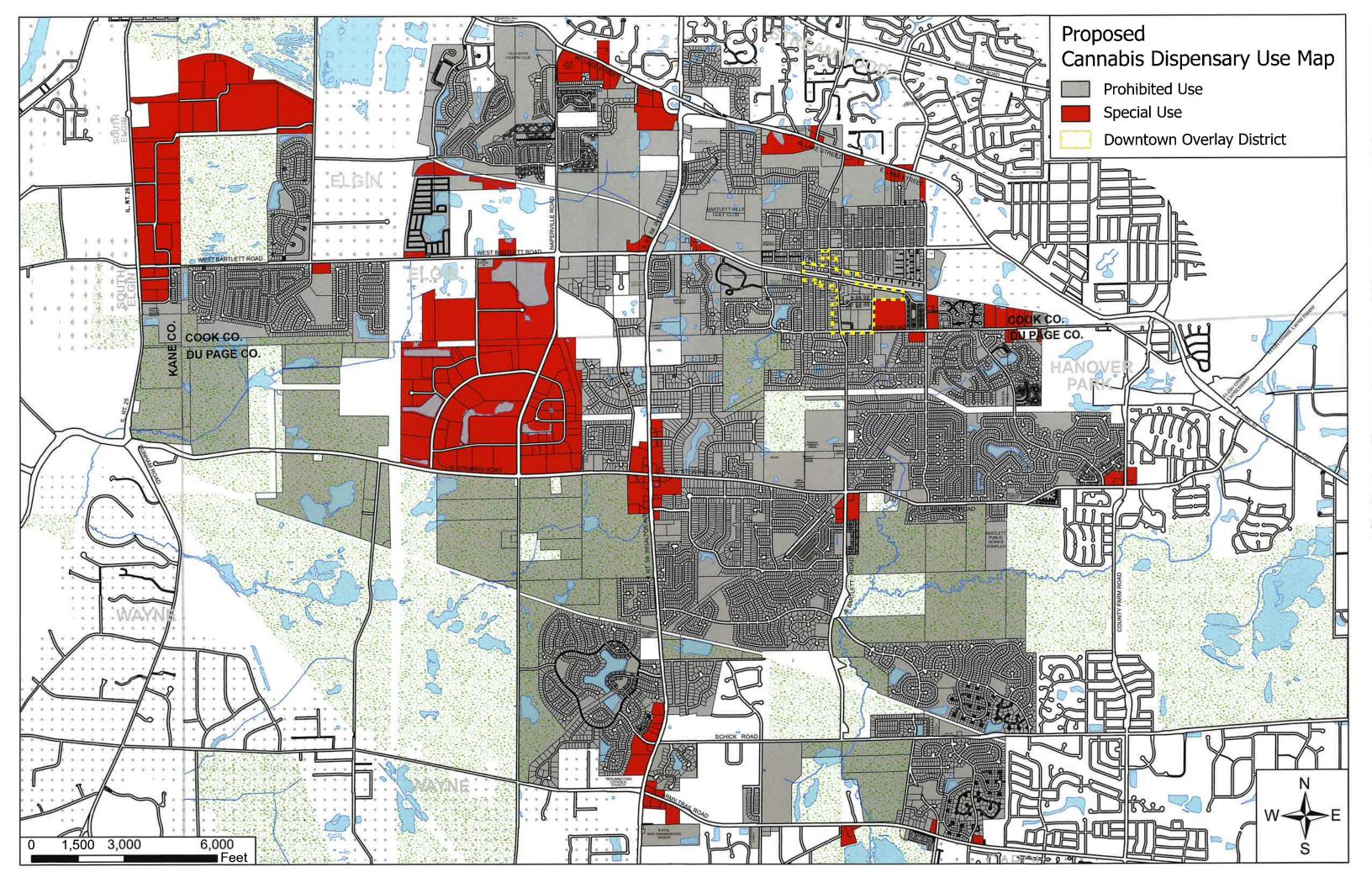
A proposed cannabis dispensary use map is attached to further clarify where cannabis dispensaries could operate with a Special Use Permit if the text amendments are adopted.

RECOMMENDATION

Staff recommends the Planning & Zoning Commission review the proposed text amendment, conduct the required public hearing and make a recommendation to the Village Board.

kms/attachments





VILLAGE OF BARTLETT PLANNING & ZONING COMMISSION RULES OF PROCEDURE

Article 1 - Officers

Section 1. Selection

- A. Pursuant to Section 10-13-3 of the Bartlett Municipal Code, the Chairman of the Planning and Zoning Commission (the "P & Z Commission") shall be the member of the P & Z Commission designated by the Village President at the time of his or her appointment.
- B. The Vice Chairman shall be appointed by the Chairman, subject to the confirmation of the P & Z Commission.
- C. The Director of the Planning & Development Services Department (the "PDS Department") or his/her designee shall serve as the Secretary to the P & Z Commission.
- D. In the absence of both the Chairman and Vice-Chairman, an Acting Chairman shall be elected by the P & Z Commissioners physically present at the meeting constituting a physical quorum.

(For purposes of these Rules of Procedure, the term "Chairman" means the Chairman designated by the Village President, or in his or her absence, the Vice-Chairman appointed by the Chairman and confirmed by the members of the P & Z Commission, or in his or her absence, the member elected by the members physically present to serve as the Acting Chairman of the meeting. Further, for purposes of these Rules of Procedure, the term "members present" includes members of the P & Z Commission physically present at a regular or duly scheduled noticed, continued, rescheduled or special meeting of the P & Z Commission, and those members permitted to be present by electronic means passed by a majority of members physically present as provided in Article 3, Section 3 below.)

Section 2. Duties

- A. The Chairman shall preside at all hearings or meetings, shall provide that an oath be administered to all witnesses, shall sign documents on behalf of the P & Z Commission, shall direct the PDS Department to prepare all reports of recommendation or official action for the Village Board, and shall perform such other duties necessary to carry out the purpose the P & Z Commission.
- B. The Vice Chairman shall perform all the duties and exercise all the powers of the Chairman in the case of absence or disability of the Chairman. The Vice Chairman shall perform other such duties as directed by the Chairman.

C. The Secretary or his/her designee shall call the roll, call public speakers, direct the preparation of the minutes of all meetings and public hearings and maintain records in accordance with the regulations of the Open Meetings Act, execute documents in the name of the P & Z Commission, prepare correspondence of subject to the instructions of the P & Z Commission and Chairman, and perform other such duties as the P & Z Commission may determine.

Article 2 - Meetings

Section 1. General Provisions

- A. All meetings and notices of Commission meetings shall comply with the Illinois Open Meetings Act, 5 ILCS 120/1 et.seq. (the "Open Meetings Act"). Unless a P & Z Commission meeting or portion thereof is closed pursuant to an express statutory exception under Section 2(c) of the Open Meetings Act cited in a motion to adjourn to closed session, all meetings of the P & Z Commission shall be open to the public. No final action shall be taken except at an open public meeting.
- B. A majority of the members of the P & Z Commission (five members assuming not more than one unfilled vacancy) shall constitute a quorum for the transaction of business and the taking of official action. A continuance of a public hearing to the next scheduled Commission meeting due to a lack of guorum shall not be considered transaction of business and all P & Z Commission business, including public hearing notice for a meeting at which there is no physical quorum present shall automatically be continued to the next regularly scheduled P & Z Commission meeting without further notice or republishing. The P & Z Commission may also continue, reschedule or reconvene a regular P & Z Commission hearing to a future date, time and place certain provided a physical quorum is present at which a member makes a motion to continue or reschedule or reconvene such regular meeting, and said motion passes, or it may hold a special meeting by complying with the requirements therefor hereunder and under the Open Meetings Act, including without limitation, providing notice to the members of the P & Z Commission and to the press requesting notice of such meetings, together with an agenda therefor, given not less than 48 hours before said special meeting and provided the requisite published, posted, and/or mailed notices of, and agenda for, the public hearing to be held at a special meeting state the date, time, place and subject matter of the public hearing to be held at such special meeting.
- C. A record of proceedings shall be maintained for all meetings of the Planning and Zoning Commission in accordance with applicable laws and shall at a minimum include the date, location of the meeting, Commission members present, and a record of any action taken by the P & Z Commission.
- D. Members of the public who wish to comment or testify at a public hearing to be conducted by the P & Z Commission shall comply with the provisions of Article V of these Rules of Procedure. Any member of the public who wishes to address the P & Z Commission for any other purpose, i.e., not a public hearing matter or a matter on the agenda for the P & Z Commission meeting for that date, may notify the Secretary

of his or her intent to speak during public forum; see Article IV for additional information.

Section 2. Regular Business Meetings

- A. The Regular Business Meeting of the P & Z Commission shall be held on the first Thursday of each month at 7:00 p.m.; provided, the P & Z Commission may adopt another hour and date of holding its meetings by majority vote, and/or provided the procedure for conducting a rescheduled regular meeting, continued meeting, reconvened meeting, or special meeting as are required under the Open meetings Act are complied with.
- B. All regular meetings of the P & Z Commission shall conclude at ten o'clock (10:00) p.m. unless extended to a time certain by a simple majority of Commission members present, or unless continued to the next regular meeting of the P & Z Commission by a simple majority vote of the Commission members present, or to a different date and time as stated in the motion to continue the P & Z Commission meeting which is duly passed.
- C. Public hearings shall be scheduled by the Chairman and the Planning & Development Services Department Director, and shall occur during the P & Z Commission's Regular Business Meeting. The Planning and Development Services Director shall publish proper notice for all public hearings in the newspaper of general circulation as required by law. The petitioner shall be responsible to provide all other notices required by law.
- D. The record of proceedings for all hearings shall include documentation that notices required by the Bartlett Municipal Code have been given.

Section 3. Special Meetings

A Special Meeting may be scheduled by the Chairman or the Planning & Development Services Director, provided that at least 48 hours' notice of and an agenda for said meeting is posted by the Village on its website and given by mail, email or telephone to each member of the P & Z Commission, and to the press that have requested notice of any such special meetings. The notice of the special meeting shall state the purpose and time of the meeting and shall otherwise comply with the Open Meetings Act.

Section 4. Legal Holidays

Any meeting that falls on a legal holiday (New Year's Day, Martin Luther King Day, President's Day, Memorial Day, Independence Day, Labor Day, Columbus Day, Veterans Day, Thanksgiving Day and Christmas Day) shall be held on such other date as may be agreed upon by the majority of the P & Z Commission, and provided notice thereof is given and posted as required under the Open Meetings Act.

Article 3 - Rules of Order

Section 1. Agenda

The Secretary shall prepare the agenda for each meeting of the Planning and Zoning Commission. The Director of Planning & Development Services or his or her designee, in consultation with the Chairman, shall endeavor to manage the agenda for the Planning and Zoning Commission so as to ensure that fair and full consideration is given to each item on the agenda. The Chairman may modify the order of consideration of any item on the agenda with the concurrence of a majority of the P & Z Commission members present.

Section 2. Regular Business Meetings

- A. Order of Business: The order of business at regular business meetings shall be as follows:
 - I. Call to Order
 - II. Roll Call
 - III. Approval of the Minutes
 - IV. Public Forum
 - V. Public Hearings
 - VI. Reports and Recommendations
 - VII. New Business/Old Business
 - VIII. Adjournment
- B. Item(s) Not on Agenda: The failure to specifically list a matter on the agenda shall not preclude discussion of any matter that is germane to a general topic listed on an agenda or meeting notice, but no public hearing shall take place on any item not on the Agenda for that meeting, and no final action nor vote on any recommendation of the P & Z Commission may be taken with respect thereto as to any matter not shown on the Agenda for that P & Z Commission meeting.

C. Conduct of Members:

- i. When two (2) or more Commission members seek recognition at the same time, the Chairman shall name and recognize the member who speaks first.
- ii. Commission members shall always demonstrate respect for the opinions of each other, members of the staff, and members of the audience.
- iii. While business of the P & Z Commission is being transacted, no Commission member shall leave the meeting without first informing the Chairman and ask to be excused.
- D. Conduct of Public: All individuals participating in the meeting shall conduct themselves in a courteous and civil manner. No applause, cheering, or other distractions shall be permitted.
- E. The Chairman shall take such actions as needed to maintain an orderly and civil meeting between both the public and the P & Z Commission members.

Section 3. Electronic Attendance

A. Electronic Attendance: A member of the P & Z Commission wishing to attend a Commission meeting electronically by telephonic or video means shall notify the Chairman and Secretary as soon as possible, but not less than twenty-four (24) hours before the meeting unless advance notice is impractical. Attendance by telephonic or video means is only permitted in cases of: 1) personal illness or disability; 2) employment purposes or other business of the P & Z Commission; or 3) a family or other emergency.

No more than four Commission members may attend a P & Commission meeting electronically by telephonic or video means.

B. Physical quorum present: A majority of the P & Z Commission must be physically present at a meeting in order to achieve a quorum, and to vote on whether to allow or disallow a member or other members of the Commission who is/are not physically present, and who has/have requested to attend by meeting electronically.

C. Procedure:

- i. The Chairman will announce the name of any Commissioner(s) desiring to attend by telephonic or video means at the beginning of the meeting.
- iii. After a roll call establishing that a quorum is physically present, any member physically present may make a motion to permit another member (or members up to 4) to participate electronically by telephonic or video means. Such motion shall include the reason for the absence. All members physically present are required to vote on whether such participation will be allowed as to each member requesting to attend electronically based on one of the three permitted reasons set forth in Section 3 of this Article, and the motion must be approved by a vote of a majority of those members physically present for passage.
- iii. Commission members participating by telephonic or video means shall preface their comments by first stating their last name.

Section 4. Motions

Motions shall be made in the affirmative and, if conditions are proposed to be imposed on any recommendation with respect to any petition, such conditions shall be included in the motion or by reference to the staff report.

The motion shall be seconded by a voting member of the P & Z Commission and restated by the Chairman before a vote is taken. The name of the individual making the motion and the name of the individual seconding the motion shall be recorded. A motion is not before the P & Z Commission until it has been seconded.

All motions are debatable except the motion to adjourn and the motion to close debate and call the question.

A motion may be amended as provided in Robert's Rules of Order, including but not limited to a motion to amend by the Commissioner who made the original motion, and must be seconded. The amended motion takes precedence over the original motion and must be voted upon if seconded. A motion to pass the original motion (as amended if the motion to amend passes) or as originally made (if the motion to amend fails to pass) must then be made or restated and a roll call vote thereon taken.

Section 5. Voting

The P & Z Commission shall conduct its vote in public session at the meeting in which evidence is concluded, unless the P & Z Commission determines additional time for deliberation is necessary and continues the public hearing for that purpose.

Voting on final recommendations of the Planning and Zoning Commission shall be by roll call. Other voting shall be by voice vote unless a roll call is requested by the Chairman or another member of the P & Z Commission. A majority of members present (in person and electronically) shall have a concurring vote order to constitute a simple majority recommendation for most matters as set forth in the following table; however, depending on the zoning relief sought in the petition before the P & Z Commission, e.g., appeals, variations, special use permits, and planned unit developments, the concurring vote of at least 5 members shall be required for a positive recommendation as to each form of zoning relief and/or subdivision approval sought as set forth in the following table. A tie vote shall result in "no recommendation".

REQUEST	VOTE REQUIRED TO PASS MOTION TO RECOMMEND		
•	Simple Majority of Members Present	Minimum Five (5) Affirmative Votes	
Appeals		•	
Comprehensive Plan Amendments			
Variations		•	
Major Design Exceptions			
Text Amendments	•		
Rezonings/Map Amendments	•		
Special Use Permits		•	
Site Plan Review	•		
Planned Unit Development		•	
Preliminary Plat of Subdivision	•		

In the event that a vote on a motion to recommend in favor fails to pass by the Planning and Zoning Commission on any item under consideration, the Chairman shall note that fact and the Secretary shall provide the vote results and a summary of each Commissioner's comments.

Section 6. Rules of Order

A. Robert's Rules of Order shall govern Commission proceedings.

Chairman to Preside: The Chairman shall preside at all regular business meetings and special meetings of the P & Z Commission provided that in the absence of the Chairman the Vice Chairman shall preside. In the absence of both the Chairman and the Vice-Chairman, an Acting Chairman shall be elected by the P & Z Commissioners physically present at the meeting shall preside.

B. The Chairman shall preserve order and decorum and shall decide on all questions of order.

C. Precedence of Motions:

- i. Motion to adjourn to a date certain.
- ii. Motion to adjourn.
- iii. Motion to continue the meeting to a time certain.
- iv. Motion to close debate and call the question. When a motion is made to "close debate and call the question" a vote on the main motion shall be taken without further debate unless either a motion to adjourn is made or unless the motion is objected to. If the motion to close debate and call the question is contested by an objection to the motion, the Chairman will ask for a roll call on the motion to close debate and call the question, which shall pass if approved by a majority of the P & Z Commission present (in person or electronically). A motion to close debate and call the question does not require a second.
- v. Motion to amend.
- vi. Motion to table to a date certain.
- vii. Main motion
- viii. Motion to reconsider at the same meeting. A motion to reconsider a decision made at the same meeting the original vote was taken may be made by any member of the P & Z Commission, if that member voted with the prevailing side. If the motion to reconsider is made before another item has been discussed, and if the motion is seconded and passed by a two-thirds (2/3) vote of the P & Z Commission, the item may be reconsidered at that meeting.
- ix. Motion to change a vote. A member has a right to change his or her vote up to the time that the result is announced; after that, he or she can make the change only by the unanimous consent of the assembly granted without debate.
- x. Motion to suspend the rules. Planning and Zoning Commission procedural rules may be temporarily suspended for only the matter under consideration at any time by a vote of two-thirds of Commissioners present. However, rules relating to issues governed by State statute shall not be so suspended.
- xi. Motion to remove an item from the agenda. This motion is appropriate when the P & Z Commission chooses to take no action on an item (e.g., when the petitioner has withdrawn the request).

Article 4 - Public Forum

Section 1. Public Forum

The Open Meetings Act provides that members of the public must be given an opportunity to address public officials at open meetings and provides that public comment maybe subject to the rules established and recorded by the public body. The purpose of the public forum is to allow members of the public an opportunity to address the Planning and Zoning Commission on issues of concern to them which are not part of the agenda.

Section 2. Public Comment

- A. All members of the public who want to address the Planning and Zoning Commission at a P & Z Commission meeting shall sign up before the start of the meeting identifying themselves by name and indicating the general nature of the topic they wish to address.
- B. Members of the public shall be called in the order that they signed up (except as to public hearings which are governed by Article 5). Speakers shall address the Planning and Zoning Commission from the podium and shall state their name and address for the record before beginning their remarks.
- C. Speakers shall limit their remarks to no more than three (3) minutes unless additional time is granted by the Chairman or by majority vote of the Planning and Zoning Commission. A timer shall be used to notify speakers when the allotted time has expired. Speakers will be informed when their allotted time has expired. Upon the expiration of the allotted time, speakers shall stop speaking and leave the podium unless additional time is granted or unless there are questions directed to the speaker from Planning and Zoning Commission members.
- D. Public participation during the public forum shall be limited to no more than thirty (30) minutes in total unless extended for a time certain by the Chairman or by a majority vote of the P & Z Commission. If there are more speakers signed up to address the P & Z Commission than time will allow, public forum shall be bifurcated and continued to the end of the agenda, prior to new business.

ARTICLE 5 - PUBLIC HEARING RULES OF PROCEDURE.

These Public Hearing Rules of Procedure are designed to ensure a fair and thorough public hearing process and should be considered the general parameters governing zoning public hearings.¹ These Rules of Procedure apply to all public hearing participants who, for the purposes of these Rules of Procedure, are the petitioner, petitioner's witnesses, and attorneys

¹ It is important to make it clear that the rules of procedure are general in scope and, as noted later in the paragraph can be temporarily waived, suspended, or adjusted to meet the particular needs of the public hearing process. This statement makes it clear that the rules are designed to be flexible and this is consistent with the Supreme Court's decision in <u>Klaeren v. Village of Lisle</u>, 202 III.2d 164 (III. 2002) where the Court explained, among other things, that "We recognize that the right is not unlimited and may be tailored by the municipal body to the circumstances specifically before it." <u>Klaeren</u> at 185

representing the petitioner, objector(s), objector's witnesses, and attorneys representing objectors, if any.² All such participants are expected to conduct themselves according to these rules and in a respectful and professional manner. While the Bartlett Planning and Zoning Commission (the "P & Z Commission") has the authority, if it deems necessary, to temporarily waive, suspend, or otherwise adjust these Rules as circumstances warrant, failure by any participant in the public hearing process to follow these Rules of Procedure, as may be adjusted by the P & Z Commission may result in removal from the public hearing by the Chairman of the P & Z Commission

A copy of these Public Hearing Rules of Procedure together with registration forms shall be made available online and shall be kept on a table outside the meeting room for members of the public to be completed and filed with the Secretary. If an individual has not registered to provide comment, testimony, or questions on a petition before the P & Z Commission, or to otherwise address the P & Z Commission on any public hearing matter before it, but wishes to do so, that individual can obtain a registration form outside the public hearing room, fill the form out, and give it to the Secretary for the meeting, but shall be called to comment, testify, or ask questions (other than cross examination) after all individuals who pre-registered have commented, testified, or asked questions (other than cross examination).³

NOTICE TO ALL INDIVIDUALS WHO MAY WISH TO CROSS EXAMINE AN APPLICANT'S WITNESS(ES): Please note that if an individual or ownership entity did not receive personal mailed notice of the public hearing and wishes to cross-examine the applicant, or any applicant witnesses, that individual or its authorized representative must register not less than seven days before the public hearing date to conduct the cross- examination.⁴

All public hearings held before the P & Z Commission, unless otherwise required by law, will be administrative hearings. The Rules of Evidence and other Rules of Civil Procedure will not be enforced, but may serve as guidance, where appropriate, at the sole discretion of the Chairman of the P & Z Commission.⁵

Section 1. Notice.

Prior to commencement of the public hearing, the Secretary, being the Director of the PDS Department, or his or her designee who is present at the public hearing, shall confirm that proper notice of the public hearing was given in accordance with state statutes and

² This statement makes clear that all who appear before the body holding the public hearing are subject to the rules and avoid debates as to the scope of their applicability.

³ Registration rules are useful to not only manage the public hearing process, but also keep a record for municipal files on who appeared and provided testimony. In addition, the registration forms can have a notes section that may be used by the Chairperson or secretary of the P & Z Commission holding the public hearing to note the testimony offered.

⁴ Title 10 Chapter 13 of the of the Bartlett Municipal Code requires that personal notice be sent to surrounding property owners of a zoning application on a given parcel. Individuals and entities that have received or are entitled to receive personal notice under Section 10-13-12:C of the Bartlett Municipal Code shall have an automatic right to cross examination and a qualified right for those who did not receive personal notice. These rules are set up for such a two stage system of cross examination.

⁵ This paragraph makes it clear that public hearings before the P& Z Commission are not court proceedings and, that while some procedure will be used, it is a more flexible and informal process than a court proceeding.

the Bartlett Municipal Code, that documentation of such notice is included in the case file for the petition/applicant ("petitioner") before the P & Z Commission and that each is properly identified as an exhibit to the record.

Section 2. Introduction by the Chairman.

The Chairman will begin each public hearing by announcing the name of the petitioner and their petition request(s). (not all public hearing requests are for relief, Mark Hopkins asked for a different term to be used) The Chairman will explain the procedures for the conduct of the public hearing. An oath will be administered to all persons intending to testify during the course of the public hearing, and may be administered in mass to all individuals who will testify at the public hearing. Nothing said by attorneys representing any party will be considered evidence or testimony, unless the attorney's client is not present at the public hearing, and if he or she intends to testify or present evidence on behalf of a client opposed to solely to raising legal arguments, is sworn under oath. The Chairman will remind those people previously sworn under oath from a continued or reconvened public hearing that they remain under oath.

Section 3. Village Staff's Summary of Petition.

Village staff will summarize the basic facts of, and relief requested in, the petition. In the event that the hearing is continued from a previous date, staff will be asked to provide any new, additional, or supplemental information.

Section 4. Petitioner's Presentation.

The petitioner will present the petition with testimony of witnesses and other evidence. In general, the P & Z Commission should allow the petitioner to make this presentation without interruption, except for those questions allowed by the Chairman that may be immediately necessary to aid the P & Z Commission or the public in understanding a particular aspect of the presentation.

<u>Section 5.</u> <u>Public Comment, Testimony, General Questions (Other than Cross-Examination).</u>⁶

- A. General. At the start of the period for public comment, testimony, and general questions, the Chairman will advise the public:
 - i. of amount of time permitted for public testimony, comment, and general questions;

⁶ This section establishes the rules for general comments, testimony and questions and is distinguished from the rules for cross-examination. This Section of the Rules clarify they are not the rules for cross-examination to avoid confusion among members of the P & Z Commission and the general public. The distinction between general comments, testimony, and questions and cross-examination is further established in these rules by requiring that they be directed to the P & Z Commission for later redirection to staff or the petitioner.

- ii. that all speakers state their names and addresses before addressing the P & Z Commission.
- iii. to avoid repetitive comments, testimony, and general questions;
- iv. to appoint only one person to speak on behalf of a group; and
- v. that all information presented to the P & Z Commission is under oath.
- B. Each person will be permitted to speak one time only, unless the Chairman determines that allowing a speaker to address the P & Z Commission again will contribute new testimony or other evidence. Unless more time is deemed necessary by the Chairman, all comments from the public will be limited to no more than five minutes per person.
- C. **Testimony, Evidence, and Questions.** Members of the public and their attorneys should address their comments, testimony, and general questions to the P & Z Commission. Following the conclusion of all public participation, the Chairman will direct the questions from the public to the petitioner or staff in an orderly and consolidated manner for response.

Section 6. Cross-Examination.⁷

- A. In addition to asking general questions, the public and their attorneys will have an automatic or qualified right to cross-examine petitioners and petitioners' witnesses in accordance with the following:
 - i. Personal Notice Recipients' Automatic Right. People who received a personal notice addressed to them as required under the Zoning Ordinance about the public hearing, or people who should have received personal notice as provided in Section 10-13-12:C of the Bartlett Municipal Code but did not actually receive such notice and are present at the public hearing, have an automatic right to cross-examine petitioners and petitioners' witnesses. People wishing to exercise this right must be prepared to demonstrate to the satisfaction of the Chairman that they are the person to whom the notice was addressed or that they reside at the address on the notice, or are within the parameters of people required to receive personal notice. This right is based upon the fact that these people have a unique interest in ensuring the preservation of the property values of their home, as well as the use and quiet enjoyment of their property. People who qualify under this right should be prepared to elicit information that addresses these valuable property interests.
 - ii. **Petitioners' Automatic Right.** Petitioners have a right to cross-examine any witness offered in opposition to their petition.

⁷ These rules govern the cross-examination process and create an automatic right and qualified right to cross examination based on whether or not a person received, or was entitled to receive, personal notice of the public hearing. The right to cross examination is well established under Illinois law (See <u>E & E</u> Hauling, Inc. v. County of DuPage, 77 Ill.App.3d 1017 (2nd Dist. 1979)) and <u>Klaeren</u>, *supra*.)

- iii. General Public Qualified Right. Any other party who does not otherwise have an automatic right to cross-examination under these rules must file a formal registration and request to do so at least 7 days in advance of the scheduled public hearing date or continuation thereof.⁸ The request must be made on forms approved by the P & Z Commission and submitted to the Director of the Planning & Development Services Department. Requesters will be informed as to whether their right to cross-examine witnesses has been granted or denied within 2 days of the public hearing by the Chairman, or his or her designee, and no such request will be unreasonably denied.
- B. Expert Witnesses. An individual presenting information to the P & Z Commission as an expert witness shall provide by P & Z Commission with his or her name, the city, county and state (if other than Illinois) where he or she resides, the address of the business which he or she represents, and a description of the area of knowledge or purported expertise of such witness. It is preferred that such witness register with the Recording Secretary with a business card and/or curriculum vitae. Such witness shall be allowed to testify subject to cross-examination and the conditions set forth herein or as may be reasonably imposed by the Chairman.
- C. All members of the public and their attorneys conducting cross-examination are subject to, and must tailor their cross-examination in accordance with the following:
 - i. The matters that are subject to cross-examination are factual and not merely matters of taste or personal opinion;
 - ii. The cross-examination will help simplify otherwise complex issues before the P & Z Commission; and
 - iii. The cross-examination relates to the factors to be considered by the P & Z Commission in making its recommendation.⁹
- D. In all instances, the Chairman may specify which issues are considered relevant to the factors the P & Z Commission must use to make its recommendation and limit cross-examination accordingly. People wishing to cross-examine witnesses

⁸ The qualified right to cross-examine witnesses requires a registration in advance of the public hearing. The purpose of requiring registration is to, among other things, understand the extent of potential community concern or opposition to a project, ensure that those who want to cross-examine witnesses understand the rules governing the cross-examination process and to facilitate an orderly and efficient public hearing process.

⁹ These rules require people wanting to cross-examine witnesses to tailor their cross examination to a reasonable scope of questioning. Cross-examination should be straight-forward and assist the public body in reaching its decision. Without appropriate tailoring, cross-examination can become tedious and irrelevant, confusing the applicant, the public, and the P & Z Commission. A useful requirement is to require that those conducting cross-examination limit their questions to the factors required to be demonstrated to support the zoning relief. These factors, or standards, are listed in the zoning code sections set forth in Title 10, Chapter 13 of the Bartlett Municipal Code dealing with the zoning relief in question (i.e., comprehensive plan amendments, variations, major design exceptions, text amendments, map amendments/rezoning, special use permits, site plan review, planned developments, planned unit developments, and subdivision approval (Title 11).

- must be aware of the factors that guide the P & Z Commission in its considerations of a given petition and must tailor their cross-examination to these factors. Failure to do so may result in disqualification from cross-examination.
- E. The Chairman will determine whether a party conducting cross-examination is eliciting relevant information and may direct a cross-examiner to adjust his or her questioning accordingly. In addition, the Chairman may restrict the scope of cross- examination to the testimony offered. Cross-examination designed to elicit extraneous, irrelevant, or repetitive testimony will be ruled out of order by the Chairman and may result in disqualification of the person from further cross- examination of the witness.
- F. The P & Z Commission acknowledges the rights of parties to cross-examine witnesses, but parties wishing to do so must accept that the P & Z Commission is not a court of law and the normal rules of evidence that would otherwise exist in those settings are not applicable in the P & Z Commission's proceedings. In order for the P & Z Commission to most effectively carry out its responsibilities, parties wishing to cross-examine witnesses must respect this fact and conduct themselves accordingly.
- G. Finally, parties wishing to cross-examine witnesses offered by a petitioner are expected to respect the right of the petitioner to a prompt and efficient process. The use of cross-examination that deviates from these rules will be viewed as an abuse of process and infringement on the right of a petitioner to a prompt and efficient process and result in immediate disqualification from further cross- examination or testimony.

Section 7. Subpoena of Witnesses.

- A. There is no automatic right to request the issuance of a subpoena for any witness. 10 However, upon:
 - i. a proper showing that the testimony to be elicited is relevant to the factors under consideration by the P & Z Commission;
 - ii. an allegation of some special interest beyond that of the general public;
 - iii. that the evidence to be elicited from the subpoenaed witness cannot be obtained through some other document or testimony; and

to some attorneys have argued that the right to subpoena witnesses, currently limited under the zoning statutes (compare 65 ILCS 5/11-13-3(e) "the chairman...may... compel the attendance of witnesses" to 65 ILCS 5/11-13-7(a) "Zoning variation and special use applicants and property owners, as set forth in Section 11-13-7 of this Act [in municipalities of 500,000 or more population], shall have the following rights... to have subpoenas issued for persons to appear at board of appeals' hearings and for examination of documents"), extends to all municipalities based on the Appellate Court decision in Klaeren [citation omitted]. The Supreme Court declined to adopt the Appellate Court's decision in this regard, criticizing the Appellate Court, "the appellate majority too strictly relied on the Municipal Code for its resolution of this cause." Klaeren, 202 III.2d at 181. These rules follow the Supreme Court's decision, creating a qualified right for subpoena of witnesses only, and also incorporates the discretionary language of 65 ILCS 5/11-13- 3(e) where the chairperson "may" compel the attendance of witnesses and that failure of a subpoenaed witness to appear will not delay the proceedings before the public body.

iv. that the request is reasonable and does not appear to made solely to cause delay and/or to continue the public hearing.

The Chairman may, in accordance with state law, compel the attendance of witnesses. Any person who satisfies the requirements for issuance of a subpoena will be completely responsible for presenting the witness before the P & Z Commission, including, without limitation all costs, attorneys' fees, and enforcement of the subpoena. In no event will subpoenas be issued to obtain documents or other non-testimonial evidence.

B. Failure of a subpoenaed witness to appear will not result in a delay of the proceedings before the P & Z Commission.

Section 8. Time for Non-Petitioner Presentation(s).

As a general rule, all other parties desiring to make a presentation will be collectively allowed an equal amount of time as was provided the petitioner for its full presentation. Multiple parties desiring to make presentations are expected to coordinate their efforts to maintain efficiency and the promptness of the proceedings and to stay within the general time parameters set forth herein.

Section 9. Response by the Petitioner.

The Chairman will allow the petitioner a reasonable time to respond to the public testimony and comments presented, but no more than half the time as was used by all other non-petitioners.

Section 10. Questions by the P & Z Commission.

The P & Z Commission members may ask questions of any individual that may be necessary to clarify material presented or the relief requested. At the conclusion of the questions, the public hearing will be closed.

Section 11. P & Z Commission Discussion and Deliberation.

During the P & Z Commission's discussion, members of the P & Z Commission may direct additional questions to the petitioner, witnesses for the petitioner, or members of the public who testified. The petitioner, witnesses for the petitioner, or members of the public or their attorneys may not address the P & Z Commission during this portion of the meeting without the consent of the Chairman.

Section 12. P & Z Commission Action.

Based on the discussions, the P & Z Commission may: (a) request the petitioner, a member of the public, Village staff, and/or the Village Attorney to provide new or additional information and continue the hearing to a date certain; or (b) take action (vote) on the petition and make its recommendation to the Board of Trustees. A vote by

the P & Z Commission will close the public hearing unless the hearing was closed by the P & Z Commission following the conclusion of all testimony.¹¹

Article 6 – Conflicts of Interest

Any member of the Planning & Zoning Commission who has a conflict of interest in a matter before the P & Z Commission shall not participate in the discussion, deliberation or vote thereon. Conflicts of interest may arise from various scenarios including but not limited to, financial, ownership or property interests, conflicts with employment or appointments, or conflicts with a publicly-stated opinion on a pending application.

If a Commissioner determines that he or she has a conflict of interest, that commissioner shall state the nature of the conflict, recuse himself or herself from that matter, including removing himself or herself from the meeting until the discussion, deliberation and vote is resolved. The P & Z Commission member's recusal will be considered an abstention and shall not be counted as either an aye or a nay vote. Further, the recusing member shall not be counted in determining the total number of votes required to recommend approval of a matter before the P & Z Commission, any statute, ordinance or rule of parliamentary procedure to the contrary notwithstanding.

Article 7 - Miscellaneous

Section 1. Suspension of the Rules

The P & Z Commission may suspend any of these rules, with the exception of the vote requirements, for a single meeting, or for a single item on its agenda at such meeting, by a vote of two-thirds Commission members present, provided said rule suspension does not violate the Illinois Open Meetings Act.

Section 2. Amendments

These rules may be amended at any regular or special meeting by a two-thirds vote of total membership of the P & Z Commission if amendment of the rules is included on the P & Z Commission Agenda. Any proposed amendment must be presented in writing before the vote on the amendment is taken.

Section 3. Attendance

A member of the P & Z Commission shall notify the Chairman and Secretary of their absence as soon as possible, but not less than twenty-four (24) hours before the meeting unless advance notice is impractical.

¹¹ The closing of the public hearing upon a vote of the P & Z Commission on the application provides flexibility to take additional testimony, in the discretion of the P & Z Commission, up to the point of a vote on an application. An earlier vote to close the public hearing could result in the P & Z Commission being required to reopen the public hearing, including requirements to publish and deliver new notice. Failure to follow these procedural requirements on the reopening of a public hearing could result in technical challenges to the public hearing process.

A P & Z Commission member shall not miss two (2) consecutive meetings without first discussing the absences with the Chairman or PDS Director.

Any P & Z Commission member absent from three (3) of more meetings in any twelve (12) month period may be recommended for dismissal. This shall be at the discretion of the Village President and may include consideration of factors such as extenuating circumstances associated with the absences.